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Special Analyses

Legislative Authorization of Programs

The authorizations for VA's programs are contained in title 38 of the U.S. Code. With the exception of major medical construction projects and certain leases, annual authorization by the legislative committees and the Congress is not required. However, title 38 does provide for certain multiple-year authorizations for specific purposes. The authorization of the following items is limited by title 38 in regard to the time and/or amount as indicated:

Item	Section of U.S.C.	Annual Authorization	Expiration Date
Compensation and Pension			
◊ Rounding down of Cost-of-Living Adjustments in Compensation and DIC rates	38 USC 1104, 1303	As appropriated	Authorization extended to 2013 by P.L. 108-183, § 706
◊ Access to IRS data for purposes of verifying eligibility for pension	38 USC 5317(g)	As appropriated	Authorization extended to Sept. 30, 2008 by P.L. 106-419 § 402
◊ Reduction of pension to certain Medicaid-eligible veterans and surviving spouses receiving care in nursing homes	38 USC 5503(d)(7)	As appropriated	Authorization extended to Sept. 30, 2011 by P.L. 107-103 § 504
◊ Extension of authority to presume service-connection for additional diseases	38 USC 1116 (e)	As appropriated	Authorized through Sept. 30, 2015 by P.L. 107-103 § 201
◊ Temporary authority for performance of medical disability examinations by contract physicians			Authorized through December 31, 2009 by P.L. 108-183

Item	Section of U.S.C.	Annual Authorization	Expiration Date
Readjustment Benefits			
◊ Time limitation for educational assistance allowance expanded to expire either 10 years from discharge or November 30, 2009, whichever is later	38 USC 3031		Authorization in P.L. 106-117 § 702
◊ Rounding down of Cost-of-Living Adjustments in chapters 30 and 35 rates through FY 2013	38 USC 3015(h) 38 USC 3564		Authorization in P.L. 108-183 § 304
◊ Increase in benefit for individuals pursuing apprenticeship or on-job training under chapters 30, 32, and 35	38 USC 3032(c)(1), 3233(a), 3687(b)(2)		Authorized through Dec. 31, 2007 by P.L. 108-454 § 103
◊ Establish 3-year pilot program to provide on-job training benefits to train VA claims adjudicators	38 USC 3677		Authorized through Dec. 9, 2007 by P.L. 108-454 § 108
Veterans' Advisory Committee on Education	38 USC 3692		Authorization extended to Dec. 31, 2009 by P.L. 108-183 § 307
Research and Education Corporations			
◊ Authorizes creation of new corporations	38 USC 7368	As appropriated	Authorized through Dec. 31, 2008 by P.L. 108-170 § 402(c)

Item	Section of U.S.C.	Annual Authorization	Expiration Date
Housing Program			
◊ Pooled loans asset sales	38 USC 3720(h)	Aggregate authorization \$100,000,000	Authorization to Dec. 31, 2011 by P.L. 107-103 § 405
◊ Procedures regarding liquidation sales on defaulted home loans guaranteed by VA	38 USC 3732(c)		Authorization to Sept. 30, 2012 by P.L. 108–183 § 406
◊ Adjusts the loan fee for certain loans closed either before October 1, 2011, or on or after October 1, 2011, and before September 30, 2013	38 USC 3729(b)(2)		Authorization revised and extended through Sept. 30, 2013 by P.L. 108-183 § 405
◊ Housing assistance to homeless veterans	38 USC 2041		Authorization through Dec. 31, 2008 by P.L. 108-170 § 404
◊ Loan guarantee for multi-family transitional housing for homeless veterans	38 USC 2051-2054		Authorized by P.L. 107-95 § 2066
◊ Adjustable Rate Mortgages (ARMs)	38 USC 3707		Authorization through Sept. 30, 2008 by P.L. 108-454 § 404
◊ Hybrid ARMs	38 USC 3707A		Authorization through Sept. 30, 2008 by P.L. 108-454 § 405
◊ Requires a minimum percentage of properties be sold with vendee financing	38 USC 3733(a)(7)		Requirements apply through Sept. 30, 2013 by P.L. 108-183 § 404
Native American Veteran Housing Loan Pilot Program	38 USC 3761, 3763	As appropriated	Authorization through Dec. 31, 2008 by P.L. 108-454 § 407

Item	Section of U.S.C.	Annual Authorization	Expiration Date
Medical Care			
◊ Authorizes hospital care, medical services, and nursing home care for any illness to veterans after the Gulf War for two years if in combat	38 USC 1710(e)(1)(D)	As appropriated	Authorization changed to two years after discharge from active duty by P.L. 105-368 § 102(a)(1)
◊ Treatment and rehabilitation for seriously mentally ill and homeless veterans	38 USC 2031(a)	As appropriated	Authorization through Dec. 31, 2006 by P.L. 107-95 § 5
◊ Assistance to homeless veterans -- grants and per diem payments to community providers	38 USC 2011-2013	As appropriated	Authorization through Sept. 30, 2006 by P.L. 109-114 § 230
◊ Housing Assistance for homeless veterans	38 USC 2041(c)	As appropriated	Authorization through Dec. 31, 2008 by P.L. 108-70, § 404
◊ Additional services to homeless and seriously mentally ill veterans at certain locations	38 USC 2033(d)	As appropriated	Authorized through Dec. 31, 2006 in P.L. 107-95 § 202(a)
◊ Required nursing home care for certain service-connected veterans	38 USC 1710A		Authorized to Dec. 31, 2008 by P.L. 108-170 § 106(b)
◊ Medical services includes noninstitutional extended care services	38 USC 1701(10)(A)	As appropriated	Authorized through Dec. 31, 2008 by P.L. 108-170 § 106(a)
◊ Agreement with National Academy of Sciences	38 USC 1116 Note		Authorized through Oct. 1, 2014 by P.L. 107-103 § 201
◊ Authorizes care for participation in DOD chemical and biological warfare testing	38 USC 1710(e)(1)(E)	As appropriated	Authorized through Dec. 31, 2005 by P.L. 108-170 § 102
Sharing of VA and Department of Defense Health Care Resources Joint Incentives Program	38 U.S.C. § 8111(d)		Authorized through September 30, 2007
Co-payments and Medical Care Cost Recovery			
◊ Recovery Audits for fee-basis contracts and other medical services contracts	38 USC § 1703(d)	As appropriated	Authorized through Sept. 30, 2008 by P.L. 18-422 § 601
Medical care cost recovery authority	38 USC 1729(a)(2)(E)		Authorization extended to Oct. 1, 2007 by P.L. 107-135 § 209(b)

Item	Section of U.S.C.	Annual Authorization	Expiration Date
General Operating Expenses ◇ Maintenance of the VA Regional Office in the Republic of the Philippines ◇ Advisory Committee on Minority Veterans	38 USC 315(b) 38 USC 544(e)	As appropriated As appropriated	Authorization extended through Dec. 31, 2009 by P.L. 108-183 § 213. Termination date extended through Dec. 31, 2009 by P.L. 108-183 § 703
◇ Government Markers at Private Cemeteries	38 USC 2306(d)(3)		Authorization extended through Dec. 31, 2006 by P.L. 107-103 § 502
Enhanced-Use ◇ Authority to enter into enhanced-use leases	38 USC 8169		Authorization extended through Dec. 31, 2011 by P.L. 106-117 § 208(e)
Education and Training ◇ Homeless veterans reintegration programs	38 USC 2021(e)	As appropriated	Authorization through FY 2006 by P.L. 107-95 § 5

VA Facilities by Type

(as of November 2005)

EMPLOYEE EDUCATION CENTERS (19)

ALABAMA Birmingham Tuskegee	DISTRICT OF COLUMBIA Washington	MAINE Togus	NEBRASKA Lincoln	OHIO Cleveland (Brecksville Div.)
ARIZONA Prescott	GEORGIA Dublin	MARYLAND Perry Point	NEW YORK Northport	PENNSYLVANIA Erie
ARKANSAS North Little Rock	IDAHO Boise	MINNESOTA Minneapolis	NORTH CAROLINA Durham	SOUTH DAKOTA Fort Meade
CALIFORNIA Long Beach		MISSOURI St. Louis (Jefferson Barracks Division)		UTAH Salt Lake City

CANTEEN SERVICE CENTRAL OFFICE AND FINANCE CENTER (1)

MISSOURI
St. Louis

CANTEEN SERVICE FIELD OFFICES (3)

CALIFORNIA (WESTERN) Sepulveda	MARYLAND (EASTERN) Ft. Howard	MISSOURI (CENTRAL) St. Louis (Jefferson Barracks)
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GERIATRIC RESEARCH, EDUCATION, AND CLINICAL CENTERS (21)

ALABAMA/ GEORGIA Birmingham/Atlanta	FLORIDA Gainesville/Miami	MICHIGAN Ann Arbor	NORTH CAROLINA Durham	TEXAS San Antonio
ARKANSAS Little Rock	MARYLAND Baltimore	MINNESOTA Minneapolis	OHIO Cleveland	UTAH Salt Lake City
CALIFORNIA Palo Alto Sepulveda West Los Angeles	MASSACHUSETTS Bedford/Boston	MISSOURI St. Louis (John J. Cochran Division)	PENNSYLVANIA Pittsburgh	WASHINGTON Seattle/American Lake
		NEW YORK Bronx/New York Harbor	TENNESSEE Nashville/ Murfreesboro	WISCONSIN Madison

SERVICE AND DISTRIBUTION CENTER (1)

ILLINOIS
Hines

CENTRAL OFFICE (1)

DISTRICT OF
COLUMBIA
Washington

FINANCE CENTERS (2)

TEXAS
Austin

ILLINOIS
Hines

RECORDS MANAGEMENT CENTER (1)

MISSOURI
St. Louis

AUTOMATION CENTER (1)

TEXAS
Austin

NATIONAL ACQUISITION CENTER (1)

ILLINOIS
Hines

SYSTEMS DEVELOPMENT CENTER (1) ASSET MANAGEMENT SERVICE (1)

TEXAS
Austin

NEW JERSEY
Hillsborough

DENVER DISTRIBUTION CENTER (1)

COLORADO
Denver

CENTRAL DENTAL LABORATORIES (2)

DISTRICT OF COLUMBIA
Washington

TEXAS
Dallas

PREVENTIVE DENTAL SUPPORT CENTER (1)

TEXAS
Houston

MIAMI DEVELOPMENT CENTER FOR DENTAL OPERATIONS (1)

FLORIDA
Miami

PROSTHETIC AND SENSORY AIDS RESTORATION CLINICS (6)

CALIFORNIA
West Los Angeles

MISSOURI
St. Louis (Jefferson Barracks Division)

OHIO
Cleveland

GEORGIA
Decatur (Atlanta)

NEW YORK
New York

OREGON
Portland

LAW ENFORCEMENT TRAINING CENTER (1)

ARKANSAS
Little Rock

REGIONAL OFFICES WITH PENSION MAINTENANCE CENTERS (3)

MINNESOTA
St. Paul

PENNSYLVANIA
Philadelphia

WISCONSIN
Milwaukee

HEALTH REVENUE CENTER (1)

KANSAS
TopekaHEALTH ADMINISTRATION
MANAGEMENT CENTER (1)COLORADO
Denver

ORTHOTIC/PROSTHETIC LABORATORIES (57)

ALABAMA Montgomery	GEORGIA Decatur (Atlanta)	MASSACHUSETTS Boston Brockton (West Roxbury)	Castle Point New York Northport	TENNESSEE Memphis Nashville
ARIZONA Tucson	ILLINOIS Chicago (Westside) Hines	MICHIGAN Detroit	OHIO Cincinnati Cleveland Dayton	TEXAS Dallas Houston San Antonio Temple
ARKANSAS Little Rock	INDIANA Indianapolis	MINNESOTA Minneapolis	OKLAHOMA Oklahoma City	VIRGINIA Hampton Richmond
CALIFORNIA Long Beach Palo Alto San Diego San Francisco Sepulveda West Los Angeles	KANSAS Wichita	MISSOURI Kansas City St. Louis	OREGON Portland	WASHINGTON Seattle
COLORADO Denver	KENTUCKY Louisville	NEW JERSEY East Orange	PENNSYLVANIA Wilkes Barre	WEST VIRGINIA Martinsburg
FLORIDA Bay Pines Gainesville Miami Tampa West Palm Beach	LOUISIANA New Orleans	NEW MEXICO Albuquerque	PUERTO RICO San Juan	WISCONSIN Milwaukee
	MAINE Togus	NEW YORK Albany Bronx Brooklyn Buffalo	SOUTH CAROLINA Columbia	

HEALTH ELIGIBILITY CENTER (1)

GEORGIA
Atlanta

DOMICILIARY REHABILITATION TREATMENT PROGRAMS (43)

ALABAMA Tuscaloosa Tuskegee	GEORGIA Augusta Dublin	MINNESOTA St. Cloud	OHIO Chillicothe Cincinnati Cleveland Dayton	TEXAS Bonham Dallas Temple
ALASKA Anchorage	ILLINOIS N. Chicago	MISSISSIPPI Biloxi	OREGON White City	VIRGINIA Hampton
ARIZONA Prescott	IOWA Des Moines Knoxville	MISSOURI St. Louis	PENNSYLVANIA Butler Coatesville Pittsburgh	WASHINGTON Tacoma
ARKANSAS North Little Rock	KANSAS Leavenworth	NEW JERSEY Lyons	SOUTH DAKOTA Hot Springs	WEST VIRGINIA Martinsburg
CALIFORNIA Menlo Park West Los Angeles	MARYLAND Perry Point	NEW YORK Bath Canandaigua Montrose St. Albans	WISCONSIN Milwaukee	
FLORIDA Bay Pines Orlando	MASSACHUSETTS Bedford Brockton	TENNESSEE Mountain Home		

VA HOSPITALS (156)

ALABAMA Birmingham Montgomery Tuscaloosa Tuskegee	DISTRICT OF COLUMBIA (1) Washington	KANSAS Leavenworth Topeka Wichita	MISSISSIPPI Biloxi Gulfport Jackson	NORTH CAROLINA Asheville Durham Fayetteville Salisbury
ARIZONA Phoenix Prescott Tucson	FLORIDA Bay Pines Gainesville Lake City Miami Tampa West Palm Beach	KENTUCKY Lexington Louisville	MISSOURI Columbia Kansas City Poplar Bluff St. Louis (2)	NORTH DAKOTA Fargo
ARKANSAS Fayetteville Little Rock North Little Rock	GEORGIA Augusta (2) Decatur Dublin	LOUISIANA Alexandria New Orleans Shreveport	MONTANA Fort Harrison	OHIO Chillicothe Cincinnati Cleveland (Brecksville) Cleveland (Wade Park) Dayton
CALIFORNIA Fresno Livermore Loma Linda Long Beach Mather Menlo Park Palo Alto San Diego San Francisco West Los Angeles	HAWAII Honolulu	MAINE Togus	NEBRASKA Omaha	OKLAHOMA Muskogee Oklahoma City
ILLINOIS Chicago (Westside) Danville Hines Marion North Chicago	IDAHO Boise	MARYLAND Baltimore Perry Point	NEVADA Las Vegas Reno	OREGON Portland Roseburg
COLORADO Denver Grand Junction	INDIANA Ft. Wayne Indianapolis Marion	MASSACHUSETTS Bedford Brockton Leeds West Roxbury	NEW JERSEY East Orange Lyons	PENNSYLVANIA Altoona Butler Coatesville Erie Lebanon Philadelphia Pittsburgh-Univ. Drive Pittsburgh-Highland Dr Wilkes-Barre
CONNECTICUT West Haven	IOWA Des Moines Knoxville Iowa City	MICHIGAN Ann Arbor Battle Creek Detroit Iron Mountain Saginaw	NEW MEXICO Albuquerque	PUERTO RICO San Juan
DELAWARE Wilmington	TEXAS Amarillo Big Spring Dallas Houston Kerrville San Antonio Temple Waco	MINNESOTA Minneapolis St. Cloud	NEW YORK Albany Bath Bronx Brooklyn Buffalo Canandaigua Castle Point Montrose New York Northport Syracuse	RHODE ISLAND Providence
SOUTH CAROLINA Charleston Columbia	VERMONT White River Junction	UTAH Salt Lake City	WASHINGTON Seattle Spokane Tacoma Walla Walla	WISCONSIN Madison Milwaukee Tomah
SOUTH DAKOTA Fort Meade Hot Springs Sioux Falls	VIRGINIA Hampton Richmond Salem	WEST VIRGINIA Beckley Clarksburg Huntington Martinsburg	WYOMING Cheyenne Sheridan	
TENNESSEE Memphis Mountain Home Murfreesboro Nashville				

NURSING HOME UNITS (134)

ALABAMA Tuscaloosa Tuskegee	DISTRICT OF COLUMBIA Washington	KANSAS Leavenworth Topeka Wichita	MISSOURI Columbia Poplar Bluff St. Louis	NORTH CAROLINA Asheville Durham Fayetteville Salisbury
ARIZONA Phoenix Prescott Tucson	FLORIDA Bay Pines Gainesville Lake City Miami Orlando Tampa West Palm Beach	KENTUCKY Lexington	MONTANA Miles City	NORTH DAKOTA Fargo
ARKANSAS Little Rock		LOUISIANA Alexandria	NEBRASKA Grand Island	OHIO Chillicothe Cincinnati Cleveland Dayton
CALIFORNIA Fresno Livermore Loma Linda Long Beach Martinez Menlo Park Palo Alto San Diego San Francisco Sepulveda West Los Angeles	GEORGIA Augusta Decatur Dublin	MAINE Togus	NEVADA Reno	OKLAHOMA Oklahoma City
	HAWAII Honolulu	MARYLAND Baltimore Perry Point	NEW HAMPSHIRE Manchester	OREGON Roseburg
	IDAHO Boise	MASSACHUSETTS Bedford Brockton Leeds	NEW JERSEY Lyons	PENNSYLVANIA Altoona Butler Coatesville Erie Lebanon Philadelphia Pittsburgh (Aspinwall) Wilkes Barre
	ILLINOIS Chicago (Lakeside) Danville Hines Marion North Chicago	MICHIGAN Ann Arbor Battle Creek Detroit Iron Mountain Saginaw	NEW MEXICO Albuquerque	
		MINNESOTA Minneapolis St. Cloud	NEW YORK Albany Batavia Bath Bronx Buffalo Canandaigua Castle Point Montrose Northport St. Albans Syracuse	PUERTO RICO San Juan
CONNECTICUT West Haven	INDIANA Indianapolis Marion	MISSISSIPPI Biloxi Jackson		SOUTH CAROLINA Charleston Columbia
DELAWARE Wilmington	IOWA Knoxville		WASHINGTON Seattle Spokane Tacoma Vancouver Walla Walla	WISCONSIN Milwaukee Tomah
SOUTH DAKOTA Fort Meade Hot Springs Sioux Falls	TEXAS Amarillo Big Spring Bonham Dallas Houston Kerrville San Antonio Temple Waco	VIRGINIA Hampton Richmond Salem	WEST VIRGINIA Beckley Clarksburg Martinsburg	WYOMING Cheyenne Sheridan
TENNESSEE Mountain Home Murfreesboro				

VET CENTERS (206)

ALABAMA Birmingham Mobile	DELAWARE Wilmington	IOWA Cedar Rapids Des Moines Sioux City	MISSOURI Kansas City St. Louis	NORTH DAKOTA Fargo Minot
ALASKA Anchorage Fairbanks Soldotna Wasilla	DISTRICT OF COLUMBIA Washington, DC	KANSAS Wichita	MONTANA Billings Missoula	OHIO Cincinnati Cleveland Columbus Dayton Parma
ARIZONA Phoenix Prescott Tucson	FLORIDA Doral Fort Lauderdale Jacksonville Lake Worth Orlando Pensacola Sarasota St. Petersburg Tallahassee Tampa	KENTUCKY Lexington Louisville	NEBRASKA Lincoln Omaha	OKLAHOMA Oklahoma City Tulsa
ARKANSAS North Little Rock	GEORGIA Atlanta Savannah	LOUISIANA Kenner Shreveport	NEVADA Las Vegas Reno	OREGON Eugene Grants Pass Portland Salem
CALIFORNIA Anaheim Capitola Chico Commerce Concord Corona Culver City Eureka Fresno Gardena Oakland Redwood City Rohnert Park Sacramento San Bernadino San Diego San Francisco San Jose Sepulveda Ventura Vista	HAWAII Hilo Honolulu Kailua-Kona Lihue Wailuku	MARYLAND Baltimore (2) Silver Spring	NEW HAMPSHIRE Manchester	PENNSYLVANIA Erie Harrisburg McKeesport Philadelphia (2) Pittsburgh Scranton Williamsport
COLORADO Boulder Colorado Springs Denver	IDAHO Boise Pocatello	MASSACHUSETTS Boston Brockton Lowell New Bedford Springfield Worcester	NEW JERSEY Jersey City Newark Trenton Ventnor	RHODE ISLAND Warwick
CONNECTICUT Norwich West Haven Weathersfield	ILLINOIS Chicago Chicago Heights East St. Louis Evanston Moline Oak Park Peoria Springfield	MAINE Bangor Caribou Lewiston Portland Springvale	NEW MEXICO Albuquerque Farmington Santa Fe	SOUTH CAROLINA Columbia Greenville North Charleston
TEXAS Amarillo Austin Corpus Christi Dallas El Paso Fort Worth Houston (2) Laredo Lubbock McAllen Midland San Antonio	INDIANA Evansville Fort Wayne Indianapolis Merriville	MICHIGAN Detroit Grand Rapids Dearborn	NEW YORK Albany Babylon Bronx Brooklyn Buffalo Harlem Manhattan Rochester Staten Island Syracuse White Plains Woodhaven	SOUTH DAKOTA Rapid City Sioux Falls
	UTAH Provo Salt Lake City	MINNESOTA Duluth St. Paul	NORTH CAROLINA Charlotte Fayetteville Greensboro Greenville Raleigh	TENNESSEE Chattanooga Johnson City Knoxville Memphis
	VERMONT South Burlington White River Junction	MISSISSIPPI Biloxi Jackson	WISCONSIN Madison Milwaukee	GUAM Agana
	VIRGINIA Alexandria Norfolk Richmond Roanoke	WASHINGTON Bellingham Seattle Spokane Tacoma Yakima Valley	WYOMING Casper Cheyenne	PUERTO RICO Arecibo Ponce Rio Piedras
		WEST VIRGINIA Beckley Charleston Huntington Martinsburg Morgantown Princeton Wheeling		VIRGIN ISLANDS St. Croix St. Thomas

VA OUTPATIENT CLINICS (711)
(Excludes clinics located at VA Hospitals—as of December 1, 2005)

ALABAMA	CALIFORNIA	CALIFORNIA (cont)	FLORIDA	GEORGIA
Dothan	Anaheim	Travis AFB	Boca Raton	Albany
Gadsden	Atwater	Tulare	Brooksville	Columbus
Huntsville	Auburn	Ukiah	Coral Springs	East Point (2)
Jasper	Bakersfield	Upland	Daytona Beach	Lawrenceville
Madison	Brawley	Victorville	Deerfield	Macon
Mobile	Capitola	Vista	Delray Beach	Oakwood
Oxford	Chico		Dunedin	Savannah
Sheffield	Chula Vista	COLORADO	Ellenton	Smyrna
	City of Commerce	Alamosa	Fort Myers	Valdosta
ALASKA	Corona	Aurora	Fort Pierce	
Fort Wainwright	Culver City	Colorado Springs	Hollywood (2)	GUAM
Kenai	Escondido	Durango	Homestead	Agana Heights
	Eureka	Ft. Collins	Jacksonville	
ARIZONA	Gardena	Greeley	Key Largo	HAWAII
Anthem	Lancaster	La Junta	Key West	Hilo
Bellemont	Lompoc	Lakewood	Kissimmee	Kahului (2)
Buckeye	Long Beach	Lamar	Lakeland	Kailua-Kona
Casa Grande	Los Angeles (2)	Montrose	Lecanto	Lihue
Cottonwood	Lynwood	Pueblo	Leesburg	
Ft Huachuca	Mare Island		Miami	IDAHO
Green Valley	Martinez	CONNECTICUT	Naples	Lewiston
Kingman	McClellan AFB	Danbury	New Port Richey	Pocatello
Lake Havasu City	Modesto	New London	Oakland Park	Twin Falls
Mesa	Oakland	Newington	Ocala	
Payson	Oxnard	Stamford	Okeechobee	
Safford	Palm Desert	Waterbury	Orlando	
Show Low	Redding	Willimantic	Panama City	
Sun City	San Bruno	Winsted	Pensacola (2)	
Yuma	San Diego		Port Charlotte	
	San Francisco	DELAWARE	Sanford	
ARKANSAS	San Gabriel	Millsboro	Sarasota	
Eldorado	San Jose		Sebring	
Ft. Smith	San Luis Obispo	DIST. OF COLUMBIA	St. Augustine	
Harrison	Santa Ana	Patterson Street	St. Petersburg	
Hot Springs	Santa Barbara	Southeast Washington	Stuart	
Jonesboro	Santa Fe Springs		Tallahassee	
Mena	Santa Rosa		The Villages	
Mountain Home	Seaside		Vero Beach	
Paragould	Sepulveda		Viera	
Texarkana	Sonora		Zephyrhills	
	Stockton			
	Sun City			

VA OUTPATIENT CLINICS (continued)

ILLINOIS	KENTUCKY	MICHIGAN	MONTANA	NEW YORK
Aurora	Bellvue	Benton Harbor	Anaconda	Auburn
Belleville	Bowling Green	Flint	Billings	Bainbridge
Chicago (2)	Fort Campbell	Gaylord	Bozeman	Batavia
Chicago Heights	Fort Knox	Grand Rapids	Glasgow	Binghamton
Decatur	Hanson	Hancock	Great Falls	Bronx
Effingham	Lexington-Leestown	Ironwood	Kalispell	Brooklyn
Elgin	Louisville (3)	Jackson	Lame Deer	Carmel
Freeport	Paducah	Kincheloe	Miles City	Carthage
Evanston	Prestonsburg	Lansing	Missoula	Catskill
Galesburg	Somerset	Marquette	Sidney	Clifton Park
Joliet		Menominee		Cortland (2)
LaSalle	LOUISIANA	Muskegon	NEBRASKA	Dunkirk
Manteno	Baton Rouge	Oscoda	Alliance	Elizabethtown
McHenry	Houma	Pontiac	Grand Island	Elmira
Mt. Vernon	Jennings	Traverse City	Lincoln	Fonda
Oak Lawn	Lafayette	Yale	Norfolk	Glen Falls
Oak Park	Monroe		North Platte	Islip
Peoria		MINNESOTA	Rushville	Jamaica/St Albans
Quincy	MAINE	Brainerd	Scotts Bluff	Jamestown
Rockford	Bangor	Fergus Fall	Sidney	Kingston
Springfield	Calais	Hibbing		Lackwanna
	Caribou (2)	Maplewood	NEW HAMPSHIRE	Lindenhurst
INDIANA	Portland	Montevideo	Conway	Lockport
Bloomington	Rumford	Rochester	Manchester	Lynbrook
Crown Point	Saco	St James (3)	Portsmouth	Malone
Evansville			Somersworth	Massena
Lawrenceburg	MARYLAND	MISSISSIPPI	Tilton	Middletown
Muncie	Baltimore	Byhalia		Monticello
New Albany	Cambridge	Columbus	NEW JERSEY	New City
Richmond	Charlotte Hall	Greenville	Brick	New York (3)
South Bend	Cumberland	Hattiesburg	Cape May	Niagara Falls
Terre Haute	Fort Howard	Kosciusko	Elizabeth	Olean
West Lafayette	Glen Burnie	Meridian	Ft. Dix	Oswego
	Greenbelt	Natchez (2)	Ft. Monmouth	Patchogue
IOWA	Hagerstown	Smithville (2)	Hackensack	Pine Plains
Bettendorf	Pocomoke City		Jersey City	Plainview
Dubuque		MISSOURI	Morris Plains	Plattsburg
Ft. Dodge	MASSACHUSETTS	Belton	New Brunswick	Port Jervis
Mason City	Boston (2)	Camdenton	Newark (2)	Poughkeepsie
Sioux City	Dorchester	Cameron	Paterson	Riverhead
Waterloo	Edgartown	Cape Girardeau	Sewell	Rochester
	Fitchburg	Farmington	Trenton	Rome
KANSAS	Framingham	Ft. Leonard Wood	Ventnor	Sinai
Abilene	Gloucester	Kirksville	Vineland	Schenectady
Chanute	Greenfield	Mexico		Staten Island
Emporia	Haverhill	Mt. Vernon	NEW MEXICO	Sunnyside
Ft. Dodge	Hyannis	Nevada	Alamogordo	Troy
Fort Scott	Lowell	Salem	Artesia	Warsaw
Garnett	Lynn	St. Charles	Clovis	Wellsville
Hays	Nantucket	St. James	Espanola (6)	White Plains
Holton	New Bedford	St. Joseph	Farmington	Yonkers
Junction City	Leeds/Northampton	St. Louis	Gallup	
Kansas City	Pittsfield	Warrensburg	Hobbs	NEVADA
Lawrence	Quincy	West Plains	Las Cruces	Ely
Liberal	Springfield (2)		Las Vegas (6)	Henderson
Paola	Winchendon		Raton	Las Vegas
Parsons	Worcester		Sante Fe	Minden
Russell			Silver City	Pahrump
Seneca			Truth or Consequences	
Wichita				

VA OUTPATIENT CLINICS (continued)

NORTH CAROLINA	PENNSYLVANIA	TENNESSEE	UTAH	WASHINGTON
Charlotte	Aliquippa	Arnold AFB	Fountain Green (2)	Bremerton
Greenville	Allentown	Chattanooga	Orem	Federal Way (3)
Jacksonville	Bangor	Clarksville	Roosevelt	Longview
Morehead City	Berwick	Cookeville	Saint George	Richland
Raleigh	Camp Hill	Dover	South Ogden	Vancouver
Wilmington	Dubois	Knoxville		Yakima
Winston-Salem	Ellwood City (2)	Memphis (2)	VERMONT	
	Farrell	Mountain City	Bennington	WEST VIRGINIA
NORTH DAKOTA	Greensburg	Nashville	Colchester	Charleston
Bismarck	Horsham	Rogersville (6)	Newport	Franklin
Grafton	Johnstown	Savannah	Rutland	Gassaway
Minot	Kittanning		St. Johnsbury (2)	Logan
	Lancaster	TEXAS	Wilder	Parkersburg
OHIO	Meadville	Abilene		Parsons
Akron	North Warren	Austin	VIRGIN ISLANDS	Petersburg
Ashtabula	Oil City	Beaumont	St. Croix	Williamson
Athens	Parker	Beeville	St. Thomas	
Canton	Philadelphia	Bonham		WISCONSIN
Cleveland	Pittsburgh-Aspinwall	Bridgeport	VIRGINIA	Appleton
Eastgate	Pottsville (2)	Brownsville	Alexandria	Baraboo
East Liverpool	Reading	Brownwood	Covington	Beaver Dam
Grove City	Sayre	Cedar Park	Danville (5)	Chippewa Falls
Lancaster	Smethport	Childress	Fredericksburg	Cleveland
Lima	Spring City	College Station	Harrisonburg	Green Bay
Lorain	Springfield	Corpus Christi	Hillsville	Janesville
Mansfield	State College	Dallas	Lynchburg	Kenosha
Marietta	Tobyhanna	Denton	Marion	La Crosse
Marion	Uniontown	Eagle Pass	Martinsville	Loyal
Middletown	Washington	Eastland (3)	Norton	Rhineland
New Philadelphia	Williamsport	Fort Worth (2)	Pulaski	Superior
Painesville (2)	York	Ft. Stockton	St Charles (10)	Union Grove
Portsmouth		Galveston (2)	Stephens City	Wausau
Ravenna	PUERTO RICO	Greenville (2)	Stuarts Draft	Wisconsin Rapids
Sandusky	Arecibo	Kingsville	Tazewell	
Springfield	Guayama	Laredo		WYOMING
St. Clairsville	Mayaguez	Longview		Casper
Toledo	Ponce	Lubbock		Gillette
Warren		Lufkin		Green River
Youngstown	RHODE ISLAND	Marlin		Newcastle
Zanesville	Middletown	McAllen		Powell
		New Braunfels		Riverton
OKLAHOMA	SOUTH CAROLINA	Odessa		Rock Springs
Ardmore	Anderson	Palestine		
Clinton	Beaufort	San Angelo		
Ft. Sill	Florence	San Antonio (7)		
Konawa	Greenville	San Diego		
McAlester	Myrtle Beach	Sherman/Bonham (2)		
Newkirk	N. Charleston	Stamford		
Tulsa	Orangeburg	Stratford		
	Rock Hill	Tyler		
OREGON	Sumter	Uvalde		
Bandon		Victoria		
Bend	SOUTH DAKOTA	Wahachie (2)		
Brookings	Aberdeen	Wichita Falls		
Eugene (2)	Eagle Butte (3)			
Klamath Falls	Kyle			
Ontario	McLaughlin			
Salem	Mission			
Warrenton	Pierre			
White City	Pine Ridge			
	Rapid City			
	Winner			

INDEPENDENT OUTPATIENT CLINICS (4)

ALASKA
Anchorage

OHIO
Columbus

PHILIPPINE ISLANDS
Pasay City

TEXAS
El Paso

MOBILE CLINICS (5)

KENTUCKY
Morehead

PENNSYLVANIA
Wilkes-Barre

WASHINGTON
Spokane

WISCONSIN
Milwaukee

MARYLAND
Baltimore

CENTRALIZED MAIL OUT PHARMACIES (7)

CALIFORNIA
Los Angeles

KANSAS
Leavenworth

SOUTH CAROLINA
Charleston

TEXAS
Dallas

ILLINOIS
Hines

MASSACHUSETTS
Bedford

TENNESSEE
Murfreesboro

OFFICE OF INFORMATION SERVICE SYSTEMS (1)

OHIO
Cleveland (Brecksville Division)

REGIONAL PROCESSING OFFICES (4)

GEORGIA
Atlanta

MISSOURI
St. Louis

NEW YORK
Buffalo

OKLAHOMA
Muskogee

REGIONAL LOAN CENTERS (9)

ARIZONA
Phoenix

FLORIDA
St. Petersburg

MINNESOTA
St. Paul

OHIO
Cleveland

VIRGINIA
Roanoke

COLORADO
Denver

GEORGIA
Atlanta

NEW HAMPSHIRE
Manchester

TEXAS
Houston

INSURANCE CENTER (1)

PENNSYLVANIA
Philadelphia

DEBT MANAGEMENT CENTER (1)

MINNESOTA
St. Paul

INFORMATION TECHNOLOGY CENTERS (2)

ILLINOIS
Hines

PENNSYLVANIA
Philadelphia

MORTGAGE LOAN ACCOUNTING CENTER (1)

TEXAS
Austin

HUMAN RESOURCE CENTERS (4)

COLORADO
Denver

MARYLAND
Baltimore

MICHIGAN
Detroit

MISSISSIPPI
Jackson

REGIONAL OFFICE- OUTPATIENT CLINIC (1)

PHILIPPINES
Manila

APPEALS MANAGEMENT CENTER (1)

DISTRICT OF COLUMBIA
Washington, DC

VETERANS BENEFITS ADMINISTRATION AREA OFFICES (4)

ARIZONA
Phoenix

MICHIGAN
Ann Arbor

OKLAHOMA
Muskogee

TENNESSEE
Nashville

REGIONAL OFFICES (57)

ALABAMA Montgomery	GEORGIA Atlanta	MASSACHUSETTS Boston	NEW YORK Buffalo New York	SOUTH CAROLINA Columbia
ALASKA Anchorage	HAWAII Honolulu	MICHIGAN Detroit	NORTH CAROLINA Winston-Salem	SOUTH DAKOTA Sioux Falls
ARIZONA Phoenix	IDAHO Boise	MINNESOTA St. Paul	NORTH DAKOTA Fargo	TENNESSEE Nashville
ARKANSAS Little Rock	ILLINOIS Chicago	MISSISSIPPI Jackson	OHIO Cleveland	TEXAS Houston Waco
CALIFORNIA Los Angeles Oakland San Diego	INDIANA Indianapolis	MISSOURI St. Louis	OKLAHOMA Muskogee	UTAH Salt Lake City
COLORADO Denver (Lakewood)	IOWA Des Moines	MONTANA Fort Harrison	OREGON Portland	VERMONT White River Junction
CONNECTICUT Hartford	KANSAS Wichita	NEBRASKA Lincoln	PENNSYLVANIA Philadelphia Pittsburgh	VIRGINIA Roanoke
DELAWARE Wilmington	KENTUCKY Louisville	NEVADA Reno	PUERTO RICO San Juan	WASHINGTON Seattle
DISTRICT OF COLUMBIA Washington	LOUISIANA New Orleans	NEW HAMPSHIRE Manchester	RHODE ISLAND Providence	WEST VIRGINIA Huntington
FLORIDA St. Petersburg	MAINE Togus	NEW JERSEY Newark	WISCONSIN Milwaukee	PHILLIPPINES Manila
	MARYLAND Baltimore	NEW MEXICO Albuquerque		

OPERATING DIVISIONS OF AUDIT (9)

CALIFORNIA Los Angeles	GEORGIA Atlanta	MASSACHUSETTS Bedford	TEXAS Dallas	FLORIDA St. Petersburg (Bay Pines)
DISTRICT OF COLUMBIA Washington	ILLINOIS Chicago	MISSOURI Kansas City	WASHINGTON Seattle	

FIELD OFFICES OF INVESTIGATION (5)

CALIFORNIA Los Angeles	FLORIDA St. Petersburg (Bay Pines)	ILLINOIS Chicago	NEW JERSEY Newark	TEXAS Dallas
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REGIONAL OFFICES OF HEALTHCARE INSPECTIONS (8)

CALIFORNIA Los Angeles	GEORGIA Atlanta	MASSACHUSETTS Bedford	TEXAS Dallas
DISTRICT OF COLUMBIA Washington	MISSOURI Kansas City	ILLINOIS Chicago	FLORIDA St. Petersburg (Bay Pines)

MEMORIAL SERVICE NETWORKS (5)

CALIFORNIA Oakland	COLORADO Denver	GEORGIA Atlanta	INDIANA Indianapolis	PENNSYLVANIA Philadelphia
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VA NATIONAL CEMETERIES (120)

As of September 30, 2004

ALABAMA Fort Mitchell (Seale) Mobile (C)	ILLINOIS Abraham Lincoln (Elwood) Alton (Cr) Camp Butler (Springfield) Danville Mound City Quincy (C) Rock Island	MICHIGAN Fort Custer (Augusta)	OHIO Dayton Ohio Western Reserve (Rittman)	VIRGINIA Alexandria (Cr) Balls Bluff (Leesburg) (C) City Point (Hopewell) (C) Cold Harbor (Mechanicsville) (C) Culpeper Danville (Cr) Fort Harrison Glendale (Richmond) (Cr) Hampton (C) Hampton (VAMC) (C) Quantico (Triangle) (Richmond) (Cr) Richmond (Cr) Seven Pines (Sandston) (C) Staunton (C) Winchester (C)
ALASKA Fort Richardson Sitka	INDIANA Crown Hill (Indianapolis)(C) Marion New Albany (Cr)	MINNESOTA Fort Snelling (Minneapolis)	OKLAHOMA Fort Gibson Fort Sill (Elgin)	WASHINGTON Tahoma (Kent)
ARIZONA NMCA (Phoenix) Prescott (C)	IOWA Keokuk	MISSISSIPPI Biloxi Corinth Natchez	OREGON Eagle Point Roseburg (Cr) Willamette (Portland)	WEST VIRGINIA Grafton (C) West Virginia National (Pruntytown)
ARKANSAS Fayetteville Fort Smith Little Rock (C)	KANSAS Fort Leavenworth (Cr) Fort Scott Leavenworth	MISSOURI Jefferson Barracks (St. Louis) Jefferson City (C) Springfield (Cr)	PENNSYLVANIA Indiantown Gap (Annville) Philadelphia (Cr)	WISCONSIN Wood (Milwaukee) (C)
CALIFORNIA Fort Rosecrans (San Diego) (Cr) Golden Gate (San Bruno) (C) Los Angeles (C) Riverside San Francisco (C) San Joaquin Valley (Gustine)	KENTUCKY Camp Nelson (Nicholasville) Cave Hill (Louisville) (C) Danville (C) Lebanon Lexington (C) Mill Springs (Nancy) Zachary Taylor (Louisville) (C)	NEBRASKA Fort McPherson (Maxwell)	SOUTH CAROLINA Beaufort Florence	PUERTO RICO Puerto Rico (Bayamon)
COLORADO Fort Logan (Denver) Fort Lyon	LOUISIANA Alexandria (Pineville) (Cr) Baton Rouge (Cr) Port Hudson (Zachary)	NEW JERSEY Beverly (C) Finn's Point (Salem) (Cr)	SOUTH DAKOTA Black Hills (Sturgis) Fort Meade (C) Hot Springs (C)	
FLORIDA Barrancas (Pensacola) Bay Pines (Cr) Florida National (Bushnell) St. Augustine (C)	MAINE Togus (C)	NEW MEXICO Fort Bayard (Bayard) Sante Fe	TENNESSEE Chattanooga Knoxville (Cr) Memphis (Cr) Mountain Home Nashville (Madison) (Cr)	
GEORGIA Marietta (C)	MARYLAND Annapolis (C) Baltimore (Cr) Loudon Park (Baltimore) (C)	NEW YORK Bath Calverton Cypress Hills (Brooklyn) (C) Gerald B. H. Solomon Saratoga (Schuylerville) Long Island (Farmingdale) (C) Woodlawn (Elmira) (C)	TEXAS Dallas/Ft. Worth (Dallas) Fort Bliss (El Paso) Fort Sam Houston (San Antonio) Houston Kerrville (C) San Antonio (Cr)	
HAWAII NMCP (Honolulu) (Cr)	MASSACHUSETTS Massachusetts National (Bourne)	NORTH CAROLINA New Bern (C) Raleigh (C) Salisbury Wilmington (C)		

Cr = Cremation Only

C = Closed

NMCA = National Memorial Cemetery of Arizona

NMCP = National Memorial Cemetery of the Pacific

Budget Authority											
1996 - 2005 Actuals											
(dollar in thousands)											
Appropriation/Fund Account	1996 (Net)	1997 (Net)	1998 (Net)	1999 (Net)	2000 (Net)	2001 (Net)	2002 (Net)	2003 (Net)	2004 (Net)	2005 (Net)	
Federal funds:											
Benefit programs											
Compensation and pensions	\$18,603,561	\$19,599,259	\$20,482,997	\$21,857,058	\$21,568,364	\$23,355,690	\$26,044,288	\$28,949,000	\$29,842,126	\$32,361,923	
Readjustment benefits	1,155,300	1,377,000	1,366,000	1,175,358	1,469,000	1,981,000	2,135,000	2,264,808	2,529,734	2,801,997	
Veterans insurance and indemnities	42,890	38,970	51,360	46,450	25,510	24,393	26,200	27,957	32,017	44,380	
Veterans housing benefit program fund											
program account	211,314	556,423	1,079,177	1,547,766	1,660,155	497,515	918,890	1,464,750	356,581	2,042,210	
Veterans housing benefit program fund											
liquidating account, permanent	0	100,000	269,999	153,555	0	0	0	-60,000	-40,000	-45,000	
Native American veteran housing											
loan program account	205	205	515	515	520	531	544	886	1,265	567	
Guaranteed transitional housing loans											
for homeless veterans	0	0	0	3,000	45,250	0	0	0	0	0	
Education loan fund program account	195	195	200	206	214	221	65	70	197	0	
Vocational rehabilitation loans program account	426	417	430	449	463	478	346	329	350	356	
Total benefits programs	20,013,891	21,672,469	23,250,678	24,784,357	24,769,476	25,859,828	29,125,333	32,647,800	32,722,270	37,206,433	
Medical programs:											
Medical care	16,551,048	17,012,406	17,723,975	17,818,771	19,462,191	20,949,897	22,592,233	25,369,020	20,449,427	23,244,878	
Medical services									4,095,078	3,310,427	
Medical administration									3,188,817	3,263,040	
Medical facilities									27,733,322	29,818,345	
Total Medical care programs	16,551,048	17,012,406	17,723,975	17,818,771	19,462,191	20,949,897	22,592,233	25,369,020	405,593	390,224	
Medical and prosthetic research	256,678	262,000	272,000	315,652	321,000	350,228	367,707	392,400			
Medical administration and											
miscellaneous operating expenses	63,516	61,207	59,860	62,933	59,703	61,780	66,681	74,230	0	0	
DoD/V A health care sharing Incentive fund									30,000	0	
Medical care cost recovery fund, permanent	124,552	107,044	0	0	0	0	0	0	0	0	
Total medical programs	16,995,794	17,442,657	18,055,835	18,197,356	19,842,894	21,361,905	23,026,621	25,835,650	28,168,915	30,208,569	

Budget Authority 1996 - 2005 Actuals (dollar in thousands)											
Appropriation/Fund Account	1996 (Net)	1997 (Net)	1998 (Net)	1999 (Net)	2000 (Net)	2001 (Net)	2002 (Net)	2003 (Net)	2004 (Net)	2005 (Net)	
Construction programs:											
Construction, major projects	135,969	250,858	177,900	142,287	65,140	65,895	183,180	99,526	671,578	455,130	
Advance appropriation	0	-32,100	32,100	0	0	0	0	0	0	0	
Construction, minor projects	189,740	175,000	175,000	174,984	160,000	165,974	210,900	224,531	250,656	228,933	
Grants for the construction of State extended care facilities	47,397	47,397	80,000	90,000	90,000	99,780	100,000	99,350	101,498	104,322	
Grants for the construction of State veterans cemeteries	1,000	1,000	10,000	10,000	25,000	24,945	25,000	31,792	31,811	31,744	
Parking revolving fund	0	12,300	0	-23	0	6,486	4,000	0	0	0	
Total construction programs	374,106	454,455	475,000	417,248	340,140	363,080	523,080	455,199	1,055,543	820,129	
Information Technology											
National cemetery administration	72,507	76,864	84,183	91,794	97,138	109,137	121,078	132,284	143,352	141,998	
General operating expenses and misc.:											
General operating expenses	847,016	827,584	786,577	881,643	940,643	1,100,469	1,197,914	1,353,196	1,275,201	1,299,404	
Office of Inspector General	30,858	30,900	31,013	35,927	43,170	46,256	52,269	57,623	61,634	68,180	
Total GOE and miscellaneous	877,874	858,484	817,590	917,570	983,813	1,146,725	1,250,183	1,410,819	1,336,835	1,367,584	
Total appropriations (adjusted)	38,261,665	40,428,065	42,599,103	44,316,531	45,936,323	48,731,538	53,925,217	60,349,468	63,283,563	69,602,715	
DEDUCT: Proprietary receipts from the public	-705,246	-1,651,724	-930,532	-1,360,619	-1,737,422	-2,476,478	-3,206,663	-1,485,924	-1,697,725	-1,868,383	
Total federal funds	37,556,419	38,776,341	41,668,571	42,955,912	44,198,901	46,255,060	50,718,554	58,863,544	61,585,838	67,734,332	
Trust funds:											
Post-Vietnam era veterans education account	15,328	17,120	38,475	5,152	3,979	3,552	2,298	1,266	1,024	619	
General post fund	27,235	29,796	30,974	33,331	32,185	35,295	35,334	30,576	31,066	30,926	
Pershing Hall revolving fund	0	0	0	0	-250	-250	-250	-250	0	0	
National service life insurance	1,288,040	1,247,795	1,195,577	1,248,935	1,236,168	1,239,233	1,219,747	1,192,335	1,238,240	1,210,888	
U.S. Government life insurance	7,260	6,495	6,133	11,319	11,132	10,579	9,682	8,506	7,877	7,323	
Service-disabled veterans insurance fund	0	0	0	-10,279	6,803	7,609	4,219	0	0	1	
Veterans reopened insurance fund	0	0	0	10,317	11,687	13,216	14,781	0	0	-1	
Veterans special life insurance fund	0	0	0	-18,945	-22,328	-26,520	-28,696	0	0	0	
Servicemembers' group life insurance fund	0	0	0	0	-33	-596	-64	957	0	-21	
National cemetery gift fund	70	130	102	62	187	98	183	78	78	0	
Total trust funds (gross)	1,337,933	1,301,336	1,271,261	1,279,892	1,279,530	1,282,216	1,257,234	1,233,468	1,278,285	1,249,735	
DEDUCT: Proprietary receipts from the public	-240,161	-234,113	-219,321	-206,820	-203,129	-203,558	-185,392	-1,282,639	-2,677,090	-1,474,804	
Total trust funds (net)	1,097,772	1,067,223	1,051,940	1,073,072	1,076,401	1,078,658	1,071,842	-49,171	-1,398,805	-225,069	
DEDUCT: Intragovernmental transactions	-13,361	-15,478	-37,475	-8,537	-3,200	-2,463	-2,693	-1,665	-1,279	-1,670	
Total Department of Veterans Affairs	\$38,713,337	\$39,904,950	\$42,767,219	\$44,112,241	\$45,369,240	\$47,440,392	\$51,908,781	\$58,944,992	\$60,329,106	\$68,933,108	

Budget Outlays 1996 - 2005 Actuals <i>(dollar in thousands)</i>										
Appropriation/Fund Account	1996 (Net)	1997 (Net)	1998 (Net)	1999 (Net)	2000 (Net)	2001 (Net)	2002 (Net)	2003 (Net)	2004 (Net)	2005 (Net)
Federal Funds:										
Benefit programs:										
Compensation & pensions	\$17,170,151	\$19,388,765	\$20,289,481	\$21,147,622	\$23,819,890	\$21,419,720	\$25,678,949	\$28,020,904	\$29,783,850	\$34,693,641
Readjustment benefits	1,212,385	1,287,931	1,310,475	1,445,217	1,497,293	1,608,226	1,987,727	2,364,257	2,684,382	2,936,589
Veterans insurance and indemnities	42,773	37,736	50,863	46,660	25,578	24,484	25,661	27,958	31,638	44,649
Reinstated entitlement program for survivors	-2,057	-4,004	8,774	0	1,466	-2,130	733	3,478	0	0
Veterans housing benefit program fund										
liquidating account	-146,336	48,562	-38,608	-370,788	-255,081	-3,966	-126,537	-61,218	-92,958	-76,577
Veterans housing benefit program fund										
program account	211,314	556,423	1,077,995	1,547,766	1,660,155	497,515	918,886	1,450,699	370,964	2,033,378
Native American veteran housing										
loan program account	685	378	726	664	663	647	935	886	1,278	555
Service-disabled veterans insurance fund	-3,188	-362	-18,919	-10,667	6,764	7,933	3,237	5,548	3,002	-6,281
Veterans reopened insurance fund	1,189	3,170	5,714	6,586	9,588	11,707	12,543	15,065	17,896	19,840
Education loan fund liquidating account	-492	-397	-276	-183	-88	-49	-27	-43	109	
Education loan modification									-129	
Education loan fund program account	195	195	200	206	214	221	64	70	69	
Vocational rehabilitation loans program account	425	417	430	449	463	478	332	329	337	347
Servicemembers' group life insurance fund	8,473	4,853	-180	-264	-288	-330	-331	-3,466	5,239	-21
Total benefit programs	18,495,517	21,323,667	22,686,675	23,813,268	26,766,617	23,564,456	28,502,172	31,824,467	32,805,677	39,646,120
Medical programs:										
Medical care	16,047,971	16,601,655	17,271,136	17,846,220	19,249,329	20,926,823	22,624,343	24,755,762	21,877,112	22,593,839
Medical services									3,418,844	3,181,744
Medical administration									2,472,619	2,954,872
Medical facilities									27,768,575	28,730,455
Total Medical care programs	16,047,971	16,601,655	17,271,136	17,846,220	19,249,329	20,926,823	22,624,343	24,755,762	389,091	381,150
Medical and prosthetic research	232,109	234,851	246,871	316,192	329,400	339,056	359,523	363,988		
Medical administration and										
miscellaneous operating expenses	56,697	63,489	57,426	60,682	58,540	64,473	64,723	68,370	0	0
DoD/VA health care sharing Incentive fund	0	0	0	0	0	0	0	0	0	0
Medical care cost recovery fund	108,701	122,664	11,483	599	0	0	0	0	0	0
Health professional scholarship program	6,363	1,788	51	17	0	0	0	0	0	0
Medical facilities revolving fund	-526	-469	1,631	-193	621	713	327	167	212	
Veterans extended care revolving fund	0	0	0	0	0	0	0	-3,076	-1,673	
Special therapeutic and										
rehabilitation activities fund	-2,734	-1,875	-1,669	-2,069	-1,652	-1,317	-1,762	-1,116	-796	
Canteen service revolving fund	-2,119	3,330	485	138	-1,941	5,948	5,050	-4,814	3,447	-5,813
Total medical programs	16,446,462	17,025,433	17,587,414	18,221,586	19,634,297	21,335,696	23,052,204	25,179,281	28,158,856	29,105,792

Budget Outlays 1996 - 2005 Actuals <i>(dollar in thousands)</i>												
Appropriation/Fund Account	1996 (Net)	1997 (Net)	1998 (Net)	1999 (Net)	2000 (Net)	2001 (Net)	2002 (Net)	2003 (Net)	2004 (Net)	2005 (Net)		
Construction programs:												
Construction, major projects	477,779	396,187	307,042	290,429	171,797	178,846	176,434	124,886	118,396	146,041		
Construction, minor projects	146,715	148,825	155,563	175,561	163,988	156,774	156,632	173,260	199,766	214,363		
Parking revolving fund	13,509	4,602	8,793	11,681	14,636	4,814	504	795	3,404	0		
Grants to the Republic of the Philippines	377	473	36	2	0	0	0	0	0	0		
Grants for the construction of State extended care facilities	57,155	40,665	49,273	39,899	101,073	60,482	83,123	86,286	77,369	96,780		
Grants for the construction of State veterans cemeteries	2,316	6,111	2,638	3,943	12,256	20,347	28,537	25,286	39,168	22,510		
Nursing home revolving fund	0	-277	-76	-52	-172	158	0	0	0	0		
Total construction programs	697,851	596,586	523,269	521,463	463,578	421,421	445,230	410,513	438,103	479,694		
Information Technology										731,605		
National cemetery administration	70,595	77,413	80,734	88,720	95,336	103,351	119,874	125,218	135,593	145,384		
General operating expenses and misc.:												
General operating expenses	860,963	815,062	785,853	866,699	881,602	1,071,700	1,145,365	1,220,932	1,252,361	1,183,180		
Franchise fund	0	-11,241	-18,910	-948	-11,315	-7,060	-21,037	-17,300	-5,532	-14,880		
Office of Inspector General	29,085	30,864	29,209	34,571	38,805	47,236	52,179	53,228	57,819	65,184		
Supply fund	-14,357	-1,484	16,009	-27,746	-91,640	-48,909	-193,259	-313,041	-146,211	-357,915		
Pershing hall revolving fund	-45	46	91	-303	4	-446	0	-264	-109	-45		
Total GOE and miscellaneous	875,646	833,247	812,252	872,273	817,456	1,062,521	983,248	943,555	1,158,328	875,524		
Total appropriations (adjusted)	36,515,476	39,778,933	41,609,610	43,428,590	47,681,948	46,384,094	52,982,854	58,357,816	62,560,964	70,107,130		
DEDUCT: Proprietary receipts from the public	-705,246	-1,651,724	-930,532	-1,360,619	-1,737,422	-2,476,478	-3,206,663	-1,485,924	-1,697,725	-1,868,383		
Total federal funds	35,810,230	38,127,209	40,679,078	42,067,971	45,944,526	43,907,616	49,776,191	56,871,892	60,863,239	68,238,747		
Trust funds:												
Post-Vietnam era veterans education account	42,711	85,678	39,378	20,467	13,272	14,402	9,006	4,658	3,560	2,897		
General post fund	23,963	26,557	27,904	28,871	28,439	31,910	30,921	30,367	27,487	30,508		
National service life insurance	1,240,347	1,226,565	1,210,483	1,201,357	1,241,852	1,221,445	1,175,521	1,178,204	1,231,445	1,206,851		
U.S. Government life insurance	15,007	13,395	12,146	11,581	11,405	10,866	9,904	9,525	9,316	8,525		
Veterans special life insurance	-34,042	-30,229	-18,238	-37,250	-42,676	-46,643	-51,856	-43,404	-37,141	-40,256		
National cemetery gift fund	44	69	88	115	132	92	99	144	51	0		
Total trust funds (gross)	1,288,030	1,322,035	1,271,761	1,225,141	1,252,424	1,232,072	1,173,595	1,179,494	1,234,718	1,208,525		
DEDUCT: Proprietary receipts from the public	-240,213	-234,113	-219,321	-206,820	-203,129	-203,558	-185,392	-1,282,639	-2,677,090	-1,474,804		
Total trust funds (net)	1,047,817	1,087,922	1,052,440	1,018,321	1,049,295	1,028,514	988,203	-103,145	-1,442,372	-266,279		
DEDUCT: Intragovernmental transactions	-13,361	-15,478	-37,475	-8,537	-3,200	-2,463	-2,693	-1,665	-1,279	-1,670		
Total Department of Veterans Affairs	\$36,915,281	\$39,277,066	\$41,774,777	\$43,166,475	\$47,085,957	\$45,037,018	\$50,881,575	\$56,892,300	\$59,555,181	\$68,847,787		

<i>Total Average Employment 1995 - 2005 Actuals</i>												
Appropriation/Fund Account	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	
Medical programs												
Medical care	200,448	195,153	186,135	184,768	182,661	179,520	182,946	183,712	186,553	*	*	
Medical services										131,140	135,283	
Medical administration										34,218	35,652	
Medical facilities										28,914	26,715	
Total medical care programs	200,448	195,153	186,135	184,768	182,661	179,520	182,946	183,712	186,553	194,272	197,650	
Medical and prosthetic research	3,676	3,250	2,957	2,758	2,974	3,014	3,019	3,096	3,217	3,234	3,206	
Medical administration and miscellaneous operating expenses	778	635	569	522	488	514	528	534	551	*	*	
Canteen service revolving fund					3,010	2,933	2,933	2,899	2,837	2,890	2,952	
Total medical programs	204,902	199,038	189,661	188,048	189,133	185,981	189,426	190,241	193,158	200,395	203,808	
Construction programs												
Construction, major projects	37	25	25	26	34	21	21	6	6	0	6	
Construction, minor projects	80	85	50	57	45	50	43	53	50	36	50	
Total construction programs	117	110	75	83	79	71	64	59	56	36	56	
General operating expenses												
Veterans Benefits Administration	13,147	12,603	11,919	11,254	11,247	11,356	12,152	13,073	13,206	12,795	12,582	
General administration	2,837	2,740	2,229	2,153	2,388	2,459	2,555	2,598	2,385	2,431	2,499	
Total general operating expenses	15,984	15,343	14,148	13,407	13,635	13,815	14,707	15,671	15,591	15,226	15,081	
National Cemetery Administration	1,315	1,287	1,283	1,328	1,357	1,399	1,385	1,454	1,476	1,492	1,523	
Office of Inspector General	390	365	339	322	342	354	370	393	399	434	454	
Franchise Fund	...	...	433	546	357	358	636	670	662	706	688	
Office of Acquisition and Materiel Management	404	378	350	355	644	643	361	382	410	421	413	
Total Non-exempt employment	223,112	216,521	206,289	204,089	205,547	202,621	206,949	208,870	211,752	218,710	222,024	
Exempt												
Medical care cost recovery	2,254	2,269	2,239	...	...	...	...	...	...	...	...
Canteen service revolving fund	3,121	3,065	2,979	2,977	...	...	...	...	...	...	...
Total Department of Veterans Affairs	228,487	221,855	211,507	207,066	205,547	202,621	206,949	208,870	211,752	218,710	222,024	

* Reflects change in the Veterans Health Administration appropriations structure as enacted in 2004

Estimates and Projections of the Veteran Population of the United States, Puerto Rico, US Island Areas ⁽⁶⁾ , and Foreign Countries												
April 1, 2000 -- September 30, 2015												
(Number of Veterans in Thousands)												
	Estimates			Projections								
	4/1/2000 ⁽⁵⁾	9/30/2003	9/30/2004	9/30/2005	9/30/2006	9/30/2007	9/30/2008	9/30/2009	9/30/2010	9/30/2015		
All Veterans ⁽¹⁾	26,745	25,191	24,793	24,387	23,977	23,532	23,071	22,606	22,148	19,988		
Wartime Veterans ⁽¹⁾	20,100	18,794	18,477	18,156	17,835	17,484	17,110	16,714	16,302	14,074		
Gulf War ^{(2) (3)}	3,065	3,825	4,105	4,378	4,647	4,877	5,076	5,242	5,379	5,671		
GW Only	2,733	3,474	3,753	4,027	4,297	4,531	4,733	4,902	5,043	5,359		
GW, VNE Only	325	344	345	345	343	341	338	335	331	308		
GW, VNE, KC Only	7	6	6	6	6	5	5	5	5	4		
GW, VNE, KC, WWII Only	1	1	1	1	1	1	1	1	1	*		
Vietnam Era ⁽²⁾	8,477	8,233	8,147	8,055	7,956	7,850	7,736	7,616	7,487	6,714		
VNE Only	7,705	7,504	7,437	7,365	7,287	7,203	7,112	7,015	6,910	6,254		
VNE, KC Only	277	249	240	231	221	211	200	189	178	120		
VNE, KC, WWII Only	163	129	119	109	99	90	81	72	63	29		
Korean Conflict ⁽²⁾	4,105	3,586	3,423	3,257	3,086	2,913	2,736	2,557	2,377	1,497		
KC Only	3,268	2,899	2,781	2,658	2,531	2,400	2,265	2,127	1,987	1,280		
KC, WWII Only	389	302	277	253	230	207	185	164	144	64		
WWII ⁽²⁾	5,786	4,319	3,916	3,526	3,152	2,795	2,458	2,143	1,850	750		
WWII Only	5,233	3,887	3,519	3,163	2,822	2,498	2,192	1,907	1,642	657		
Peacetime Veterans ⁽⁴⁾	6,646	6,397	6,316	6,232	6,142	6,048	5,961	5,892	5,846	5,915		
Post GW ⁽³⁾	0	0	0	0	0	0	13	47	111	791		
Between GW & VNE	3,498	3,474	3,466	3,458	3,448	3,437	3,426	3,413	3,399	3,308		
Between KC & VNE	2,904	2,728	2,669	2,606	2,538	2,467	2,391	2,311	2,227	1,753		
Pre-KC, not WWII	245	195	181	168	156	143	132	120	110	62		

Detail may not add to totals or subtotals due to rounding.

⁽¹⁾ Veterans serving in more than one period of service are counted only once in the total.

⁽²⁾ This sum includes veterans who served in multiple periods.

⁽³⁾ Purely for the purpose of allocating veterans to period of service, the Gulf War is assumed to end on September 30, 2007 in these estimates and projections.

⁽⁴⁾ Veterans who served both in wartime and peacetime are only counted as serving in wartime.

⁽⁵⁾ These data differ slightly from published census data because they include 17 year-old veterans and veterans in foreign counties, neither of which are included in the published census.

⁽⁶⁾ US Island Areas is composed of Virgin Islands, Guam, American Samoa, and the Northern Marianas.

* Fewer than 500.

Source: VetPop2004 Ver1.0, Office of the Actuary, VA, December 2005

Major Management Challenges

The Department's Office of Inspector General, an independent entity, evaluates VA's programs and operations. The OIG-identified Major Management Challenges for 2005 are summarized below by strategic goal together with VA's responses.

OIG SUMMARY TABLE	
Major Findings & Recommendations	Responses
Strategic Goal #1: Restoration and Improved Quality of Life for Disabled Veterans	
OIG#2 - Benefits Processing Area	
Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
OIG #2A - State Variances in VA Disability Compensation Programs	
<ul style="list-style-type: none"> In May 2005, we issued the report on state variances in VA disability compensation payments. Our analysis showed that some disabilities are inherently more susceptible to variations in rating determinations. This is attributed to a combination of factors, including a disability rating schedule based on a 60-year-old model and some diagnostic conditions that lend themselves to more subjective decision-making. Data showed that the variance in 100 percent post-traumatic stress disorder (PTSD) cases is a primary factor contributing to the variances in average annual compensation payments by state. We concluded that 25 percent of the 2,100 PTSD claims reviewed had insufficient verification of claimed service-related stressors. VBA's quality review program did not detect the problems we found in PTSD cases. We made eight recommendations to VBA including that it conduct a scientifically sound study of influences on compensation payments and develop methods and data to monitor and address variances. VBA is in the process of addressing the eight unimplemented recommendations identified in our report. VBA is reviewing the same 2,100 PTSD claims used in our May 2005 report. VBA has referred cases from the first stage of their review to regional offices for additional development and corrective actions. 	<ul style="list-style-type: none"> VBA is in the process of addressing the recommendations identified by the OIG by taking the following actions: <ul style="list-style-type: none"> ➤ We are currently reviewing the same 2,100 PTSD cases reviewed by the OIG reviewed to obtain a better understanding of the deficiencies found by the OIG so that additional training and guidance can be provided to staff. ➤ In 2006, VBA will begin reviewing specific cases during site visits to identify the disability evaluations most prone to inconsistency. ➤ VBA will also analyze rating and claims data on an ongoing basis to identify any unusual patterns or variance by regional office or diagnostic code for further review. VA's Office of Policy has initiated a contract with the Institute for Defense Analysis to conduct a scientific study in response to the OIG's recommendation.

OIG SUMMARY TABLE	
Major Findings & Recommendations	Responses
Strategic Goal #1: Restoration and Improved Quality of Life for Disabled Veterans, continued	
OIG#2 - Benefits Processing Area, continued	
Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
OIG #2B - Compensation and Pension Timeliness	
<ul style="list-style-type: none"> Although VA had made some progress in addressing its claims processing backlog, its efforts have been impeded by a variety of issues to include the complexity of claims, a court decision, and the war on terrorism. VBA reported 418,000 total claims pending in June 2003, then the backlog increased to 469,000 as of June 2004, and then to over 504,000 by the end of September 2005. When examining just the rating related claims pending, VBA reported 253,000 for September 2003, an increase to 321,000 as of September 2004, and a total of over 346,000 by the end of September 2005. VA credits improvements in reducing backlogs from the original peak to the reforms recommended by the Secretary's Claims Processing Task Force report of October 2001. As of August 2005, VBA reported all approved task force recommendations have been implemented. In light of VBA's assertion that all VA Task Force recommendations were implemented, we will initiate a review to determine why pending claims have increased in the past 2 years and to measure the relevancy of VA Task Force recommendations to the increase in pending claims, or if new barriers to timely claims processing exist. While the number of claims pending rating decisions has increased, Compensation and Pension (C&P) rating actions that averaged 189 days for completion in January 2004 are averaging 167 days as of September 2005, demonstrating improvement in the timeliness of claims processing. 	<ul style="list-style-type: none"> Progress in achieving timeliness and inventory goals is significantly affected by the increasing numbers of claims being received and the increased complexity of those claims. The number of veterans filing initial disability compensation claims and claims for increased benefits has increased every year since 2000. Complexity is a factor, particularly because of evolving legal interpretations of requirements issued by the Court of Appeals for Veterans Claims such as the ruling that required decisions on issues not claimed by the veteran but which are "reasonably raised by the medical evidence of record" ("inferred issues"). The Veterans Claims Assistance Act, passed in November 2000, increased VA's notification and development duties considerably, adding more steps to the claims process and lengthening the time it takes to develop and decide a claim and also requiring that VA review the claims at more points in the decision process. In addition to the increased volume and complexity of claims, the number of conditions for which veterans claim entitlement to disability compensation continues to increase.

OIG SUMMARY TABLE	
Major Findings & Recommendations	Responses
Strategic Goal #1: Restoration and Improved Quality of Life for Disabled Veterans, continued	
OIG #2 - Benefits Processing Area, continued Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
OIG #2C - Compensation and Pension Program's Internal Controls	
<ul style="list-style-type: none"> • In 1999, the Under Secretary for Benefits asked the OIG for assistance to help identify internal control weaknesses that might facilitate, or result in, fraud in VBA's C&P program. • In our July 2000 follow-up report, we identified that 16 of the 18 previously reported categories of vulnerability remained present at VA's largest VA regional office (VARO). After over 5 years, 2 of 26 recommendations remain unimplemented. • In 2005 C&P internal controls continue to be identified as a weakness during OIG Combined Assessment Program (CAP) reviews at VAROs. Specifically, physical security controls over sensitive records needed improvement at 10 of 16 facilities. • Since VBA points to VETSNET as an important step in strengthening internal controls, the OIG Office of Audit will be evaluating VETSNET design, development, and project management to determine if the application met design specifications, achieved project milestones, and improved accuracy of benefit payments. 	<ul style="list-style-type: none"> • The two recommendations not fully implemented are tied to implementation of the VETSNET Award application. VETSNET is a combination of applications being deployed to replace the current Benefits Delivery Network. • The first recommendation is related to systemic controls over adjudication of employee claims at the employing VARO. At the present time, VETSNET Award is being tested in two facilities that do not share employee-veteran jurisdiction. The projected completion date for testing is December 2005. • The second recommendation requires the use of an automated third-person authorization control to monitor payments greater than \$25,000. VBA provided further support for closing the recommendation based on the interim C&P large-payment review process instituted in 2001. This process continues to be reviewed during C&P Service site visits and is also validated through the OIG CAP review process. VETSNET Award implementation is slated for December 2006. • Regarding weaknesses identified by OIG CAP reviews, the C&P Service reviews OIG findings prior to all site visits and follows up to determine if the CAP review findings have been corrected. VAROs are required to provide an implementation plan for the noted action items within 60 days from the date of the report.

OIG SUMMARY TABLE	
Major Findings & Recommendations	Responses
Strategic Goal #1: Restoration and Improved Quality of Life for Disabled Veterans, continued	
OIG #2 - Benefits Processing Area, continued	
Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
OIG #2D - Fugitive Felon Program	
<ul style="list-style-type: none"> Public Law 107-103, The Veterans Education and Benefits Expansion Act of 2001, enacted December 27, 2001, prohibits veterans who are fugitive felons, or their dependents, from receiving specified veterans benefits. As of May 2005, more than 6.9 million warrant files have been matched to more than 11 million records contained in VA benefit system files. The records match resulted in 17,469 referrals to various law enforcement agencies and led to the apprehension of 872 fugitive felons, including the arrest of 58 VA employees. In addition, 13,509 fugitive felons identified in these matches have been referred to VA for benefit suspension resulting in the creation of \$79 million identified for recovery and an estimated cost avoidance of \$174.5 million. As of June 2005, VHA received over 7,800 referrals from the VA OIG. VHA's handbook outlining procedures for the Fugitive Felon program was approved in December 2004, and we now expect full implementation by VHA. We view the Fugitive Felon program as fully implemented in VBA and agree it is no longer a major management challenge there, but our assessment of implementation in VHA continues. 	<ul style="list-style-type: none"> VBA continues to work closely with the OIG in implementing the Fugitive Felon program. VHA provided copies of the VHA Fugitive Felon Program Handbook published in January 2005 to network directors and also provided copies of fugitive felon listings at the end of June 2005. Networks are now validating warrants.
Strategic Goal #2: Smooth Transition to Civilian Life	
The OIG did not identify Major Management Challenges related to this goal.	

OIG SUMMARY TABLE	
Major Findings & Recommendations	Responses
Strategic Goal #3: Honoring, Serving, and Memorializing Veterans	
OIG #1 - Health Care Delivery Area	
Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
OIG #1A - Part-Time Physician Time and Attendance	
<ul style="list-style-type: none"> • Our April 2003 report identified VA physicians who were not present during their scheduled tours of duty, were not providing VA the services obligated by their employment agreement, or were “moonlighting” on VA time. • Over 2 years later, 5 of 12 recommendations from our 2003 report to improve physician timekeeping remain unimplemented. • OIG CAP reviews have assessed physician time and attendance issues at about 70 facilities nationwide and identified deficiencies at over 30. 	<ul style="list-style-type: none"> • VHA Directive 2003-1, <i>Time and Attendance for Part-time Physicians</i>, reiterates existing human resources policy and suggests methods of documenting time and attendance and the proper roles for part-time physicians. • Elimination of core hours for those part-time physicians on alternative work schedules was agreed upon by all relevant organizational elements. The new policy is documented in revisions to three VA handbooks. These revised policies are expected to be released nationally in October 2005. • A period of 60 to 90 days will be needed after the issuance of the policies to allow installation and debugging of the software and completion of necessary training.
OIG #1B - Staffing Guidelines	
<ul style="list-style-type: none"> • The absence of staffing standards for physicians and nurses continues to impair VHA’s ability to adequately manage medical resources. Public Law 107-135, Department of Veterans Affairs Health Care Program Enhancement Act of 2001, enacted on January 23, 2002, requires VA to establish a policy to ensure that staffing for physicians and nurses at VA medical facilities is adequate to provide veterans appropriate, high-quality care and services. • After over 2 years, four of five recommendations relating to physician staffing remain unimplemented from our April 2003 part-time physician time and attendance report. • Our August 2004 evaluation of nurse staffing found that managers could have managed their resources better in providing patient care if VHA had developed and implemented consistent staffing methodologies, standards, and data systems. Currently, 11 of 14 recommendations for improvement remain unimplemented. • The OIG continues to work with VHA to review their proposed policy due to concerns over compliance with the intent of Public Law 107-135, particularly with respect to national standards for nurse staffing; the length of time VHA projects to establish a complete set of staffing standards; and questions over the need to develop new data systems versus using existing data resources, such as Decision Support System in a consistent manner. 	<ul style="list-style-type: none"> • VA has developed a proposed policy to meet the requirement of Public Law 107-135. The policy relates staffing levels and staff mix to patient outcomes and other performance measures. Under this proposed policy, all VHA facilities would be required to develop a written staffing plan for each distinct unit of patient care or health services. • Currently there are no information management systems available that would support nationwide standardized staffing plans for health care providers in varied care settings. However, the workload and patient outcome indicators in the staffing plans required under this directive and other related systems will be used to provide the basis for aggregate reviews at the local, network, and national levels. • It is anticipated that systems for the collection and analysis of this information will be developed in phases over a 4-year period and that they will be in place by September 30, 2009.

OIG SUMMARY TABLE	
Major Findings & Recommendations	Responses
Strategic Goal #3: Honoring, Serving, and Memorializing Veterans, continued	
OIG #1 - Health Care Delivery Area, continued	
Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
OIG #1C - Quality Management	
<ul style="list-style-type: none"> While we found improvements in Quality Management (QM) programs, our July 2004 summary report found that facility managers need to strengthen QM programs through increased attention to the disclosure of adverse events, the utilization management program, the patient complaints program, and medical record documentation reviews. Currently, of the report's six recommendations, the one to establish a national policy for disclosing adverse events to patients remains unimplemented. In 2005 we reported QM deficiencies at six VA medical centers (VAMCs). We continued to identify problems with disclosure of adverse events, data collection, trending and analyses, and the patient complaints program. 	<ul style="list-style-type: none"> A new national policy on communication of adverse events will be issued in the first quarter of 2006. Within 6 months of its issuance, each facility will issue its own policy based on the national directive.
OIG #1D - Long-Term Health Care	
<ul style="list-style-type: none"> We completed reviews in December 2002, involving VHA's Community Nursing Home (CNH) program; in December 2003, involving Homemaker/Home Health Aide (H/HHA) program; and in May 2004, involving VHA's Community Residential Care (CRC) program. We identified issues warranting VHA's attention in all three reviews. We made recommendations to clarify and strengthen the VHA CNH oversight process and to reduce the risk of adverse incidents for veterans in CNHs. After almost 3 years, 3 of 11 recommendations for improvement still remain unimplemented. We found VHA's H/HHA program also needed improvements. We inspected the program at 17 VA medical facilities and found that 14 percent of the patients receiving program services in our sample did not meet clinical eligibility requirements. After almost 2 years, two of four recommendations for improvement remain unimplemented. In our May 2004 CRC report, we found VAMC inspection teams did not consistently inspect their CRC homes. Currently, 4 of 11 recommendations for improvement remain unimplemented. 	<ul style="list-style-type: none"> VHA has continued its implementation of actions outlined in the revised VHA Handbook 1143.2, <i>"Community Nursing Home (CNH) Oversight,"</i> published in June 2004, which addresses the majority of OIG recommendations concerning the community nursing home program. VHA implemented a Geriatrics and Extended Care referral instrument and reporting system to monitor appropriate placements in its H/HHA services and other long-term care programs. This monitoring of the appropriateness of placements helps provide assurance that resources for those most in need of H/HHA services are used efficiently. VA implemented 7 of the 11 recommendations with the publication of the CRC Handbook on March 7, 2005. The remaining initiatives require regulatory changes, which are presently being drafted.

OIG SUMMARY TABLE	
Major Findings & Recommendations	Responses
Strategic Goal #3: Honoring, Serving, and Memorializing Veterans, continued	
OIG #1 - Health Care Delivery Area, continued	
Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
OIG #1E - Security and Safety	
<ul style="list-style-type: none"> In March 2002, the OIG issued a series of recommendations to improve overall security, inventory, and internal controls over biological, chemical, or radioactive agents at VHA facilities. VHA and the Office of Security and Law Enforcement have completed numerous actions, such as issuing research, clinical, and security publications, and constructing a biosecurity training Web site. In addition, VHA provided a certification that all VA medical facilities are in compliance with the policies. We will close the report after VHA develops procedures to forward requests for research articles to facility Freedom of Information Act Officers. In a review requested by the Environmental Protection Agency (EPA), we found in our March 2004 report varying degrees of effort in conducting water system assessments and security reviews. No VHA facility reported that it coordinated efforts with EPA. Currently one of three recommendations to improve security of water systems on VHA properties remains unimplemented. 	<ul style="list-style-type: none"> VA expects to publish the revised VHA Handbook 1200.6 by the first quarter of 2006. It details procedures to forward requests for research articles to facility Freedom of Information Act officers. VHA anticipates issuing a directive based upon the latest guidance from EPA and the Department of Homeland Security to address the remaining recommendation concerning improving the security of water systems on VHA properties by the end of the first quarter of 2006.
Strategic Goal #4: Contributing to the Nation's Well-Being	
The OIG did not identify Major Management Challenges related to this goal.	
Enabling Goal: Applying Sound Business Principles	
OIG #3 - Procurement Area	
Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
OIG #3A - Federal Supply Schedule Contracts	
<ul style="list-style-type: none"> Preaward and postaward reviews of Federal Supply Schedule (FSS) proposals and contracts continue to show that VA is at risk of paying excessive prices for goods and services unless VA strengthens contract development and administration. During the first half of 2005, preaward reviews of 15 FSS and cost-per-test offers resulted in recommendations that VA contracting officers negotiate reduced prices totaling over \$1 billion. Postaward reviews conducted in the first half of 2005 resulted in cost recoveries associated with contractor overcharges of about \$2.3 million. 	<ul style="list-style-type: none"> VA contracting officers are actively pursuing the OIG preaward audit recommendations and seeking better discounts, terms, and conditions than originally offered. Additional training has been provided to the contracting staff to reinforce the intent of the FSS program to seek "equal to or better than" the most favored (non-federal, comparable) customer pricing during the negotiating process. For postaward reviews conducted within the first 6 months of 2005, contracting staff has pursued the overcharges identified by the OIG.

OIG SUMMARY TABLE	
Major Findings & Recommendations	Responses
Enabling Goal: Applying Sound Business Principles , continued	
OIG #3 - Procurement Area , continued	
Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
OIG #3B - Contracting for Health Care Services	
<ul style="list-style-type: none"> Our February 2005 summary report of VHA sole-source contracts discussed issues that we identified during preaward reviews of proposals, postaward reviews, and reviews conducted as part of the OIG's Combined Assessment Program. The report addressed general contracting issues including poor acquisition planning, contracting practices that interfered with the contracting officers' ability to fulfill their responsibilities, and contract terms and conditions that did not protect VA's interest; contract pricing issues that resulted in VA overpaying for services; and legal issues, including conflict of interest violations, improper personal services contracts, terms and conditions that were inherently governmental, and contracts that were outside the scope of § 8153 authority. For example, in 2003 the VHA Resource Sharing Office reported that 99 contracts valued at \$500,000 or more were awarded. Only 3 of the 99 were referred for a preaward review. The Under Secretary for Health concurred with the report's findings and recommendations to improve VHA's award and administration of these contracts. Currently, 32 of 35 recommendations remain open. 	<ul style="list-style-type: none"> VA Directive 1663, Health Care Resources Contracting Buying, is expected to be published and released no later than during the first quarter of 2006.
OIG #3C - Management of Major VHA Construction Contracts	
<ul style="list-style-type: none"> Our February 2005 report identified that VHA needed to improve the construction contract award and administration process to ensure price reasonableness, prevent excessive prices, and deter or avoid fraud, waste, abuse, and mismanagement. We reviewed over 30 major construction contracts and identified a risk for excessive prices involving projects valued at \$133.6 million. Currently 3 of 17 recommendations remain open. 	<ul style="list-style-type: none"> Fourteen of the OIG's 17 recommendations were closed by the OIG as a result of actions VHA has taken to strengthen the construction contract process. The OIG final report was forwarded to all Office of Facilities Management (FM) staff, and it, along with the recommendations, were discussed in a mandatory national conference call in May 2005. Several FM directives and manuals have been revised with expected publication and issue in the first quarter of 2006.

OIG SUMMARY TABLE	
Major Findings & Recommendations	Responses
Enabling Goal: Applying Sound Business Principles , continued	
OIG #3 - Procurement Area , continued	
Access the complete narrative for this challenge by clicking here: http://www.va.gov/budget/report)	
OIG #3D - Vocational Rehabilitation and Employment Contracts	
<ul style="list-style-type: none"> • Our February 2005 report found that VA had awarded over 240 VBA Vocational Rehabilitation and Employment contracts to support veterans' access to evaluations, rehabilitation, training, and employment services. Based on contracting vulnerabilities identified, we concluded that VA was at risk of paying excessive prices for services on these contracts. Prices for similar services from the same contractors on prior contracts varied significantly. Base year price increases ranged from 23 to 314 percent. • Voluntary price reductions received from 25 contractors showed that contracting costs could be reduced by as much as 15 percent, which would reduce VA's \$45 million in expenditures by \$6.8 million over the 5-year term of existing contracts. Currently five of seven recommendations remain open. 	<ul style="list-style-type: none"> • Of the five open recommendations, two items are pending issuance of a directive. • To address the OIG action item on determining price reasonableness, VR&E staff is conducting market research prior to making option renewal determinations. This information will be used to establish base-year prices and annual increases of VR&E contracts. • The remaining two action items relate to internal and management controls. Contractor performance is assessed and quality assurance reviews are performed quarterly to validate that corrective actions have been taken on identified deficiencies.

OIG SUMMARY TABLE	
Major Findings & Recommendations	Responses
Enabling Goal: Applying Sound Business Principles , continued	
OIG #3 - Procurement Area , continued	
Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
OIG #3E – Contracting & Acquisition Support for Major System Development Initiatives	
<ul style="list-style-type: none"> • OIG completed reviews of two major VA system development initiatives in late 2004 and in 2005. • Our August 2004 CoreFLS System review concluded VA did not adequately contract for or monitor the CoreFLS project or protect the Government's interests. We identified systemic inadequacies in the contracting processes and serious weaknesses in contract development. We made 66 recommendations in the report. Twenty-nine of them relate directly to issues identified as major management challenges. Fourteen of these 29 recommendations remain open. • In our March 2005 report, we identified that VA's E-Travel initiative duplicates the General Services Administration's (GSA) efforts to provide E-Travel service options that all Federal agencies must use. We made recommendations to the Assistant Secretary for Management to initiate timely actions to migrate to one of GSA's approved E-Travel options, which could save \$7.4 million over the next 10 years. Although all 10 report recommendations remain open, we expect to close the report recommendations in the near future since the Department has taken most of the actions needed to meet the intent of our recommendations or is making significant progress toward implementing the open recommendations. • Our findings showed that both of these projects lacked adequate control, risk management, and senior management oversight because acquisition activities were expedited, while key management and system development controls were omitted or weakened by actions associated with the accelerated pace. 	<ul style="list-style-type: none"> • In April 2005 the Chief Information Officer sent a memorandum to the OIG requesting that the remaining recommendations regarding previous plans for implementation of a new integrated financial management system be closed since the Department was still evaluating what course of action would be most prudent for development and implementation of this type of system. VA has now initiated a 4-year remediation program to eliminate the existing material weakness— Lack of an Integrated Financial Management System. This new program will be referred to as VA's Financial and Logistics Integrated Technology Enterprise (FLITE)— the goal of which is to correct financial and logistics deficiencies throughout the Department. For FY 2006 and 2007, the work associated with FLITE will be primarily "functional" in nature, that is, oriented on planning and the standardization of financial and logistics processes and data. This effort will be led by the Assistant Secretary for Management and will be very labor intensive involving both contractors and Government personnel. During those fiscal years, a detailed review and analysis of software options will also occur and will include "pilot programs" as needed. • In January 2005, VA selected Electronic Data Systems (EDS) from GSA's e-Travel Service (eTS) master contract to provide eTS to VA. Shortly after awarding the task order, VA conducted testing to review the functionality of FedTraveler.com to ensure all items in the "request for quotes" were met. A gap analysis document was provided to EDS, listing all items found deficient by VA. All items are required to be completed before VA will implement FedTraveler.com.

OIG SUMMARY TABLE	
Major Findings & Recommendations	Responses
Enabling Goal: Applying Sound Business Principles, continued	
OIG #3 - Procurement Area, continued	
Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
OIG #3F - Government Purchase Card Activities	
<ul style="list-style-type: none"> In our April 2004 report, we identified additional opportunities to ensure that purchase cards are used properly. Of the eight recommendations, the one to develop and implement procedures and checklists for approving officials to use in monitoring cardholders' use of cards remains unimplemented. During 2005, OIG CAP reviews continue to show that VA needs to improve controls for the effective administration of the Government purchase card program. 	<ul style="list-style-type: none"> In 2005 VA's Office of Business Oversight began using data mining techniques to identify potentially questionable purchase card transactions. Transactions identified as questionable, using criteria approved by the OIG, have been provided to station agency/organization program coordinators for research and validation. Four desk guides for the purchase card program have been signed and placed on the VHA CFO Web site. A VHA handbook issued in June 2005, updates and clarifies procedures for the use of the government purchase card for VHA facilities and program offices. The last VHA desk guide will be distributed to the field in the first quarter of 2006.
OIG #3G - Inventory Management	
<ul style="list-style-type: none"> OIG reviews of inventory management practices have identified significant management challenges involving various supply categories and excessive expenditures of hundreds of millions of dollars. Our August 2004 Bay Pines/CoreFLS report concluded that in spite of repeated notices by VHA of the need for an efficient inventory management program, the VAMC did not fully or adequately implement VA's Generic Inventory Program (GIP) to manage inventories. During 2005, OIG CAP reviews continue to identify systemic problems with inventory management caused by inaccurate information, lack of expertise needed to use VA's Generic Inventory Program (GIP), and failure to use the system at some supply points in medical centers. Management of supply inventories was deficient at 36 of 38 facilities tested. 	<ul style="list-style-type: none"> The Office of Acquisition and Materiel Management has developed a national item file that will force standardized identification for supplies and ensure that all items are accounted for in perpetual inventory accounts; sponsored materiel management seminars that promote the use of and include technical training for GIP; and transferred the supply, processing, and distribution (SPD) program to VHA providing for more authority in managing the SPD program. In February 2004, VA created the Office of Business Oversight to conduct oversight and monitoring of financial, capital asset management, acquisition, and logistics activities across the Department. The VHA Chief Logistics Officer continues to monitor inventory issues. To date, all inventories have been certified as implemented. Inventories are being monitored to ensure continued use of GIP, lower levels of inactive and long supply stock, and overall lower dollar value of inventory. Actions currently underway to address the recommendations include: creation of standardized business processes for inventory management, creation of a national report server, IFCAP/GIP programming changes, separate performance measures for recurring stock vs. just-in-case stock, rewrite of VHA Handbook 1761.2, Inventory Management, and GIP continuing education.

OIG SUMMARY TABLE	
Major Findings & Recommendations	Responses
Enabling Goal: Applying Sound Business Principles , continued	
OIG #4 – Financial Management Area	
Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
OIG #4A - Financial Management Control	
<ul style="list-style-type: none"> Annual consolidated financial statements (CFS) audit work continues to report the lack of an integrated financial management system as a VA material weakness. As a result, CFS work in VA requires significant manual compilations and labor-intensive processes for the preparation of auditable reports and increases the risk of materially misstating financial information. VA believed that CoreFLS would resolve OIG concerns. Operational testing of CoreFLS began in October 2003 at three VA facilities, with implementation at further sites to be phased in, and full implementation scheduled for March 2006. After our August 2004 Bay Pines/CoreFLS report was issued, VA discontinued implementation of CoreFLS and the test sites resumed operation within VA's existing financial management system in early 2005. Three financial management and control recommendations remain unimplemented. VA is now evaluating how it will proceed with the deployment of a functioning financial management system. In looking at VA's program response and based on OIG experience with the CoreFLS review, we view the Office of Finance's plan to develop a Web-based single system that will improve the accessibility of financial data, provide ad-hoc reports, and secure access within an integrated computer environment in 2006 as a positive interim step towards correcting the material weakness; but this interim step also represents a formidable major management challenge. 	<ul style="list-style-type: none"> The Office of Finance is implementing a remediation plan that creates a dual path to substantially reduce material audit weaknesses associated with the lack of an integrated financial management system (refer to page 209 for further information). The first path focuses on improving the quality and timeliness of VA's financial data by developing a single and centralized Web-based data repository of information that is currently maintained in several different legacy systems. The second path will reduce the significant manual compilation and labor-intensive processes for the preparation of VA's consolidated financial statements and other standardized automated accounting reports by producing them from a single database using standardized formats; thus decreasing the risk of materially misstating financial information, strengthening reporting controls, automating the collection and consolidation of accounting data, and reducing the lead time required to produce reports. The remediation plan should reduce the material weaknesses and make VA's financial management system substantially compliant with the Federal Financial Management Improvement Act. As it pertains to the three open management and control recommendations, the Office of Business Oversight continues to review expenditures made to the CoreFLS vendors and review all travel expenditures submitted by the vendor. The issue of discounts for Phase IV work and/or award fee will be considered within the context of the OIG's continuing investigation of this matter.

OIG SUMMARY TABLE	
Major Findings & Recommendations	Responses
Enabling Goal: Applying Sound Business Principles , continued	
OIG #4 - Financial Management Area , continued	
Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
OIG #4B - Data Validity	
<ul style="list-style-type: none"> The Government Performance and Results Act (GPRA) requires agencies to develop measurable performance goals and report results against those goals. Successful implementation requires that information be accurate and complete. Our July 2005 report indicated outpatient scheduling procedures need to be improved to ensure accurate reporting of veterans' waiting times and facility waiting lists. Of the 505 appointments, only 330 appointments (65 percent) were scheduled with 30 days of the desired date – well below the VHA goal of 90 percent and the medical facilities directors' reported accomplishment of 81 percent. Even though the report was just issued in July 2005, VHA has already completed action on one of eight recommendations. Until the remaining key measures are reviewed, this issue will remain a major management challenge. While we plan to review a key performance reporting measure annually, VA staff should do a thorough review of the remaining issues and provide the OIG assurance that data validity problems do not exist or have been corrected. 	<ul style="list-style-type: none"> VA continues to review and take steps to ensure the validity, not only of key performance measures, but of all workload and performance data. For further information on the Department's efforts to improve its data quality, refer to the "Assessment of Data Quality" section on page 145.
OIG #4C - Workers' Compensation Program	
<ul style="list-style-type: none"> VA continues to suffer significant risk for Workers' Compensation Program (WCP) abuse, fraud, and unnecessary costs from inadequate case management and fraud detection. Our August 2004 report found that ineffective case management and program fraud resulted in potential unnecessary/inappropriate costs to VA totaling \$43 million annually. These costs represent potential lifetime compensation payments to claimants totaling \$696 million. Additionally, an estimated \$113 million in avoidable past compensation payments were made that are not recoverable. While the Department has begun to take action, only 1 of 15 recommendations is fully implemented. 	<ul style="list-style-type: none"> VA has implemented significant initiatives to address OIG findings and recommendations. A Workers' Compensation Strategic Planning Committee was formed in October 2004 and a strategic plan was approved in February 2005 consisting of five strategic goals: case management; return to work; education; partnerships; and identify and reduce fraud, waste, and abuse. The committee meets monthly to review progress toward meeting the goals. Four of the 15 identified items have already been completed and substantial progress has been achieved on the remaining items.

OIG SUMMARY TABLE	
Major Findings & Recommendations	Responses
Enabling Goal: Applying Sound Business Principles , continued	
OIG #4 - Financial Management Area , continued	
Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
OIG #4D - Federal Energy Management Cost	
<ul style="list-style-type: none"> Our March 2005 report found that VA needed to strengthen compliance with Federal energy management policies and improve the reliability of data. We estimated VA could better use \$12.9 million annually. 	<ul style="list-style-type: none"> The Office of Asset Enterprise Management (OAEM) in the Office of Management assumed leadership of VA's energy conservation program in March 2003 and issued a new energy policy directive and handbook in July 2003. The directive and handbook direct each VA administration to audit 10 percent of its facilities each year, train acquisition and energy management staff, and designate energy managers for each region. By the first quarter of 2006, OAEM will revise the 2003 policy directive and handbook to reflect the new requirements for federal agencies regarding an annual reduction in energy consumption. NCA designated an office to serve as the energy liaison with the Department and coordinate NCA's energy program in conjunction with NCA subject matter experts. VHA has an energy coordinator responsible for the implementation of energy initiatives throughout the Administration. VHA has been working with OAEM to develop a comprehensive energy policy. VBA designated an energy management official and energy liaisons to serve on VA's Energy Team. The team serves as the point of contact for data collection, analysis, and reporting of VBA energy conservation efforts.

OIG SUMMARY TABLE	
Major Findings & Recommendations	Responses
Enabling Goal: Applying Sound Business Principles , continued	
OIG #4 - Financial Management Area , continued	
Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
OIG #4E - Medical Care Collections Fund	
<ul style="list-style-type: none"> In our December 2004 report, we evaluated the appropriateness of Medical Care Collections Fund (MCCF) first party billings and collections for certain veterans receiving C&P benefits. We found that 89 percent of the veteran cases reviewed had debts referred inappropriately to VA's Debt Management Center because of inaccurate eligibility information regarding the veteran's C&P status in the Veterans Health Information Systems and Technology Architecture system. Currently, two of four recommendations remain unimplemented. In 2005 OIG CAP reviews examining MCCF activities found deficiencies at 19 of 21 facilities tested. 	<ul style="list-style-type: none"> During the October 2004 Chief Business Office (CBO) nationwide conference call, guidance was provided instructing field staff to follow up with VBA when new awards are made to determine the effective date of the award. Additionally, during the February 2005 nationwide conference call, the CBO provided specific guidance to field facilities recommending that the Diagnostic Measures First Party follow-up report be run monthly. The Health Eligibility Center (HEC) staff continues to place a priority on resolving the C&P status changes that require manual resolution. The combination of continued priority processing of the review file cases and improved automated processing of VBA updates will effectively address the OIG recommendation. With regards to fee billing, the VHA CBO established a field committee comprised of both field and Central Office staff to identify best practices associated with capturing potentially billable cases and develop automation to support that process. VBA will continue working cooperatively with VHA to improve and enhance data and information exchange. During 2005 the Office of Business Oversight (OBO) increased reviews of revenue operations, performing reviews of nine VA medical facilities. OBO also assisted VHA in reducing outstanding third party accounts receivable by performing an analysis of the outstanding receivable balances.

OIG SUMMARY TABLE	
Major Findings & Recommendations	Responses
Enabling Goal: Applying Sound Business Principles , continued	
OIG #5 – Information Management Security and Systems Area	
Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
OIG #5A - Information Security	
<ul style="list-style-type: none"> In our March 2005 report, we identified significant information security vulnerabilities that place VA at considerable risk of denial of service attacks, disruption of mission-critical systems, fraudulent benefits payments, fraudulent receipt of health care benefits, unauthorized access to sensitive data, and improper disclosure of sensitive data. All 16 recommendations for improvement remain unimplemented. OIG CAP reviews conducted from October 2003 through August 2005 continue to identify information security weaknesses. We have reported security weaknesses and vulnerabilities at 45 of 60 VA health care facilities and 11 of 21 VA regional offices where security issues were reviewed. 	<ul style="list-style-type: none"> VA is recommending closure of two recommendations contained in the OIG's March 2005 audit report and several issues contained in other recommendations for which corrective action has been implemented. VA is taking significant corrective actions in the following critical areas: certification and accreditation, patch management and vulnerability assessment, technology to protect the VA wired network from wireless devices, intrusion detection, external connections, configuration management, physical security, electronic transmission of sensitive data, and critical infrastructure protection. It is anticipated that VA's implementation of Federal Information Processing Standards Publication 201 (FIPS 201) requirements will correct concerns about background checks and contract employees as presented in the OIG report. However, this issue has not been finalized by OMB.
OIG #5B - Information Systems Development	
<ul style="list-style-type: none"> From April 2004 through March 2005, we issued 42 reports and management letters that cited the need to improve information security, application controls in financial systems, and general controls over access to the VA data centers and operations. Our August 2004 report on Bay Pines/CoreFLS indicated that the deployment of CoreFLS encountered multiple system development problems. In fact, CoreFLS was deployed at the Bay Pines facility without resolving numerous OIG-reported risks, including inadequate training and concerns about not using a parallel processing system during deployment. Currently, there are eight recommendations that remain unimplemented. In March 2005, we also reported on VA's implementation of the Zegato Electronic E-Travel Service, disclosing that VA's initial efforts to test and implement the service failed to meet VA's requirements and user needs, and project managers were not effectively managing its implementation. While VA has completed many actions, all 10 recommendations remain open. 	<ul style="list-style-type: none"> In April 2005 the Chief Information Officer sent a memorandum to the OIG requesting that the remaining recommendations regarding previous plans for implementation of a new integrated financial management system be closed since the Department was still evaluating what course of action would be most prudent for development and implementation of this type of system. VA has now initiated a 4-year remediation program to eliminate the existing material weakness—Lack of an Integrated Financial Management System. This new program will be referred to as VA's Financial and Logistics Integrated Technology Enterprise (FLITE)—the goal of which is to correct financial and logistics deficiencies throughout the Department. In January 2005 VA selected Electronic Data Systems (EDS) from GSA's e-Travel Service (eTS) master contract to provide eTS to VA. Shortly after awarding the task order, VA conducted testing to review the functionality of FedTraveler.com to ensure all items in the "request for quotes" were met. A gap analysis document was provided to EDS, listing all items found deficient by VA. All items are required to be completed before VA will implement FedTraveler.com.

For further details on OIG-identified Major Management Challenges, please see www.va.gov/budget/MMC_Complete.pdf

The U.S. Government Accountability Office (GAO) evaluates VA's programs and operations. The GAO-identified Major Management Challenges for 2005 are summarized below by strategic goal together with VA's responses.

GAO SUMMARY TABLE	
Major Findings & Recommendations	Responses
Strategic Goal #1: Restoration and Improved Quality of Life for Disabled Veterans	
GAO #1 - Ensure Access to Quality Health Care	
Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
GAO #1A - Access to Acute Care, Long-term Care, and Specialized Health Care Services	
<ul style="list-style-type: none"> VA needs to strategically plan how best to use its resources and funding to provide equitable access to veterans needing acute care services, while also providing a growing elderly veteran population with institutional and non-institutional long-term care services. VA also faces challenges in making blind rehabilitation and mental health care services, including those for post-traumatic stress disorder, more widely available to its enrolled veteran population. 	<ul style="list-style-type: none"> VA continues implementing and refining Advanced Clinic Access, a patient-centered, scientifically based set of redesign principles and tools that enable staff to examine their processes and redesign them. VA added a network-level performance measure on access to home and community-based care services. VA continues to monitor multiple workload and other descriptive measures of long-term care programs. Data on unique veterans, visits, census, and eligibility priority groups are now routinely collected and analyzed. VA continues expanding access to specialty post-traumatic stress disorder (PTSD) care. Thirty-one new or expanded PTSD programs were funded in 2005, including eight new PTSD clinical teams, two new day hospitals, and three new women's programs, in addition to several new Military Sexual Trauma programs. Thirty-four Returning Veterans Outreach, Education and Care programs are being established in areas where there are high numbers of returning veterans. These programs will provide preventive health training and associated psychosocial supports to returning veterans as well as identify those in need of treatment for specific mental disorders. VA continues to improve its capacity to make blind rehabilitation services more widely available and to ensure that program data are managed efficiently. Monthly statistical reports on waiting times are being submitted to and monitored by VHA's Blind Rehabilitation Service (BRS). A directive specifying procedures for processing applications to BRS programs and how to calculate the wait times for admission to inpatient Blind Rehabilitation Centers is expected to be published by the end of the first quarter of 2006.

GAO SUMMARY TABLE	
Major Findings & Recommendations	Responses
Strategic Goal #1: Restoration and Improved Quality of Life for Disabled Veterans, continued	
GAO #1 - Ensure Access to Quality Health Care, continued Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
GAO #1B - Patient Safety	
<ul style="list-style-type: none"> • VA should conduct more thorough screening of the personal and professional backgrounds of health care providers to minimize the chance of patients receiving care from providers who may be incompetent or who may intentionally harm them. • VA needs to strengthen its human subject protections program by addressing continuing weaknesses in the program. 	<ul style="list-style-type: none"> • VA is implementing primary source verification of all licenses, registrations, and certification and expanding the credentialing process for all licensed, registered, and certified health care personnel. • During 2005 VA achieved full compliance in credentialing all physician assistants and advanced practice registered nurses using VetPro. VetPro is VA's Web-based credentialing data bank. Software modifications have been made to VetPro to allow it to serve as a verifying tool for all VHA existing state licenses and national certificates, and staff have been trained in its use. • VA has taken steps to strengthen its human research protection programs including staff training, conference calls, and research program accreditation by the National Committee for Quality Assurance. In 2005, 48 VA facilities were accredited, with the goal of having all facilities accredited by the end of 2006.

GAO SUMMARY TABLE	
Major Findings & Recommendations	Responses
Strategic Goal #1: Restoration and Improved Quality of Life for Disabled Veterans, continued	
GAO #4 - Improving Veterans' Disability Program: A High-Risk Area Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
GAO #4A - Timeliness and Accuracy	
<ul style="list-style-type: none"> VA faces continuing challenges in improving its veterans' disability program. Although some progress has been made, VA is still far from meeting its timeliness goal. 	<ul style="list-style-type: none"> Progress in achieving timeliness and inventory goals is significantly affected by the increasing numbers of claims being received and the increased complexity of those claims. The number of veterans filing initial disability compensation claims and claims for increased benefits has increased every year since 2000. Complexity is a factor, particularly because of evolving legal interpretations of requirements issued by the Court of Appeals for Veterans Claims such as the ruling that required decisions on issues not claimed by the veteran but which are "reasonably raised by the medical evidence of record" ("inferred issues"). The Veterans Claims Assistance Act, passed in November 2000, increased VA's notification and development duties considerably, adding more steps to the claims process and lengthening the time it takes to develop and decide a claim and also requiring that VA review the claims at more points in the decision process. In addition to the increased volume and complexity of claims, the number of conditions for which veterans claim entitlement to disability compensation continues to increase. VA continues to use the national Systematic Technical Accuracy Review (STAR) process to gauge accuracy of claims processing. National training efforts use STAR error trend analyses, and regional office-specific training is offered during site visits.

GAO SUMMARY TABLE	
Major Findings & Recommendations	Responses
Strategic Goal #1: Restoration and Improved Quality of Life for Disabled Veterans, continued	
GAO #4 - Improving Veterans' Disability Program: A High-Risk Area, continued Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
GAO #4B - Consistency of Claims Decisions	
<ul style="list-style-type: none"> VA needs to address concerns about possible inconsistencies in disability claims decisions made by its 57 regional offices and better report and use the data on the accuracy of its decisions. 	<ul style="list-style-type: none"> VA concurred with the recommendations GAO outlined in the November 2004 report, <i>Veterans Benefits: VA Needs Plan for Assessing Consistency of Decisions</i>. VA is examining data and data sources, including data collected from the Rating Board Automation (RBA 2000) system, for development of ongoing systemic reviews for possible inconsistencies. VA developed a detailed plan to identify inconsistencies in decision-making. In March 2005, a working group of subject-matter experts identified elements needed to measure specific rating criteria for given medical conditions. Every 2 to 3 years, VA will conduct a thorough review on each of the identified disability areas that pose consistency challenges.
GAO #4C - Staffing Level Justification	
<ul style="list-style-type: none"> VA needs to provide more transparency in its justification for staffing levels in the disability compensation and pension program and use better staff attrition data and analysis in its workforce planning. 	<ul style="list-style-type: none"> VA's planning documents will include more detailed information on areas that impact incoming and completed workload.
GAO #4D - Program Transformation and Modernization	
<ul style="list-style-type: none"> VA, along with the Social Security Administration, should seek both management and legislative solutions to transform their programs so that they are in line with the current state of science, medicine, technology, and labor market conditions. 	<ul style="list-style-type: none"> Congress passed legislation in 2003 to create a commission (the Veterans' Disability Benefits Commission) to study the appropriateness of VA disability and death benefit programs and to provide recommendations for change to Congress and the President. The Commission held its first meeting in May 2005, and has 15 months to issue its final report to Congress.

GAO SUMMARY TABLE	
Major Findings & Recommendations	Responses
Strategic Goal #2: Smooth Transition to Civilian Life	
GAO #2 - Manage Resources and Workload to Enhance Health Care Delivery Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
GAO #2A - Resources and Workload Management	
<ul style="list-style-type: none"> VA confronts an accelerating need to manage resources and workload by finding more efficient ways to meet veterans' increasing demand for health care. VA must continually assess the demand for its services so that it can adequately plan for the number of eligible veterans seeking care. 	<ul style="list-style-type: none"> VA continues to address ways to better allocate comparable resources for comparable workload through ongoing review and analysis of the Veterans Equitable Resource Allocation (VERA) system. VA also uses the VA Enrollee Health Care Projection Model to assess future demand and resource needs. VA uses this actuarial-based model to analyze various health care policies, and projections serve as a foundation for VA's health care budget request. To ensure the accuracy of the model, the methodology is continually assessed and refined, and the data sources are regularly updated.
GAO #2B - VA/DoD Efficiencies	
<ul style="list-style-type: none"> VA and the Department of Defense (DoD) need to find additional efficiencies through increased sharing of resources and joint purchasing of drugs and medical supplies. 	<ul style="list-style-type: none"> VA and DoD are working to find additional systemic efficiencies through the increased sharing of resources for the joint purchasing of drugs, non-drug medical supplies, equipment, and services. The DoD/VA Joint Executive Council (JEC) meets quarterly to identify and explore opportunities for sharing health care resources and business systems. The highest levels of DoD and VA leadership are represented on the JEC, including the Under Secretary of Defense for Personnel and Readiness and the Deputy Secretary of Veterans Affairs. As of July 2005 there were 84 joint national contracts for pharmaceuticals, with 11 more contracts pending and 19 contracts being proposed for review. Modifications were completed to all DoD radiology contracts allowing VA to order diagnostic imaging services using these contract vehicles. In the third quarter of 2005, DoD and VA issued 100 joint contract orders for non-drug purchases totaling \$47 million. A plan that includes monitoring and tracking of DoD/VA joint purchases of non-drug medical supplies and equipment was developed and implemented. DoD and VA have begun working with industry to develop standards for uniform nomenclature and identification of medical and surgical products.

GAO SUMMARY TABLE	
Major Findings & Recommendations	Responses
Strategic Goal #3: Honoring, Serving, and Memorializing Veterans	
The GAO did not identify Major Management Challenges related to this goal.	
Strategic Goal #4: Contributing to the Nation's Well-Being	
GAO #3 - Prepare for Biological and Chemical Acts of Terrorism	
Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
<ul style="list-style-type: none"> VA has taken a number of steps to help ensure that its facilities and staff are prepared to respond to emergency situations, including biological and chemical acts of terrorism. 	<ul style="list-style-type: none"> VA completed procurement of 143 pharmaceutical caches located at VA medical centers and continues its decontamination training and procurement program. VA participated in major governmentwide exercises designed to address response to chemical and biological acts, and has conducted internal Continuity of Operations exercises. VA published a new Comprehensive Emergency Management program to address continuity of operations, as required by Federal Preparedness Circular 65. VA also conducted the <i>Survey Assessment of VA Medical Centers' Emergency Preparedness</i>. This assessment analyzed data relating to both facility and staff preparedness. VA completed a manpower analysis of the Department's ability to assign adequate numbers of personnel with requisite skills and training to meet external emergency preparedness commitments without negatively impacting VA's core service delivery and operations during a catastrophic event.

GAO SUMMARY TABLE	
Major Findings & Recommendations	Responses
Enabling Goal: Applying Sound Business Principles	
GAO #5 - Developing Sound Departmentwide Management Strategies to Build a High Performing Organization	
Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
GAO #5A - Financial Management Weaknesses:	
Information Systems Security and Financial Management System Integration	
<ul style="list-style-type: none"> • Inadequate information security controls continue to place VA's sensitive financial and veteran medical information at risk of inadvertent or deliberate misuse or fraudulent use. • The lack of an integrated financial management system impedes VA's ability to prepare, process, and analyze financial information to support the timely preparation of its financial statements. These material internal control weaknesses also contribute to VA's lack of substantial compliance with federal financial management systems requirements under the Federal Financial Management Improvement Act of 1996. 	<ul style="list-style-type: none"> • VA is taking corrective actions in the following areas of information security: <ul style="list-style-type: none"> ➤ Certification and Accreditation ➤ Intrusion Detection ➤ Configuration Management • VA is implementing a remediation plan that creates a dual path to substantially reduce the material audit weaknesses associated with the lack of an integrated financial management system. • The first path focuses on improving the quality and timeliness of VA's financial data by developing a single and centralized Web-based data repository of information that is currently maintained in several different legacy systems. • The second path will reduce the significant manual compilation and labor-intensive processes for the preparation of VA's consolidated financial statements and other standardized automated accounting reports by producing them from a single database using standardized formats, thus decreasing the risk of materially misstating financial information, strengthening reporting controls, automating the collection and consolidation of accounting data, and reducing the lead time required to produce reports. • The remediation plan should reduce the material weaknesses and make VA's financial management system substantially compliant with the Federal Financial Management Improvement Act.

GAO SUMMARY TABLE	
Major Findings & Recommendations	Responses
Enabling Goal: Applying Sound Business Principles , continued GAO #5 - Developing Sound Departmentwide Management Strategies to Build a High Performing Organization , continued Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
GAO #5B - Enterprise Architecture Documentation	
<ul style="list-style-type: none"> Key documentation critical to effectively implementing and managing the architecture needs to be finalized, and policies and guidance for ensuring sound management of VA's investment portfolio need to be completed. 	<ul style="list-style-type: none"> VA completed development of Enterprise Architecture (EA) Version 4.0. The final draft was submitted to OMB in May 2005. This incorporates graphic representation of VA business processes, as well as implementation of both sharable service components and technical "pattern" solutions as prescribed within the OMB System Reference Model and Technical Reference Model. VA completed OMB's EA "Completion and Use Plan" and a self assessment of OMB's EA Capability Maturity Model (CMM). VA submitted these plans to OMB in May 2005. They detail VA's recent EA accomplishments and planned EA improvements through May 2007. VA received a score of 3.0, a substantial improvement in its CMM score. Within EA Version 4.0, substantial progress has been made toward EA influencing the capital investment process and the project milestone review process. The full EA Version 4.0 Web portal was provided to GAO in July 2005.
GAO #5C - Performance Measures	
<ul style="list-style-type: none"> VA also faces the challenge of establishing performance measures that show how well its IT initiatives support veterans' benefits programs. 	<ul style="list-style-type: none"> In health care, VA received national recognition as a result of groundbreaking achievements in the areas of technology-dependent bar coding, computerized records, and telemedicine. VA is working with DoD to improve information sharing and significantly expedite the transfer of medical records and other information to VA. VA put more than 3 million interment records, dating back to the Civil War, on its National Cemetery Administration Web site. Through the use of information technology, the Nationwide Gravesite Locator allows a user to find a veteran's gravesite quickly and easily using only the name of the deceased veteran.

GAO SUMMARY TABLE	
Major Findings & Recommendations	Responses
Enabling Goal: Applying Sound Business Principles , continued GAO #5 - Developing Sound Departmentwide Management Strategies to Build a High Performing Organization , continued Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
GAO #5D - VA/DoD Information Sharing	
<ul style="list-style-type: none"> VA is proceeding with efforts to share electronic health information for veterans and active-duty servicemembers, but faces the challenge of clearly defining its strategy and technological approach to realize this exchange of information. 	<ul style="list-style-type: none"> VA and DoD have made significant progress toward implementing a strategy to achieve interoperability of health information. This strategy is known as the VA/DoD Joint Electronic Health Records Interoperability plan. The Departments are working to achieve interoperability between data repositories. Since May 2002, DoD has transmitted military health record data on over 3 million unique and separated servicemembers. The data are stored in a secure shared repository and are available for viewing by VA clinicians. As of the third quarter of 2005, over 1 million of those patients had presented to VA for care. In addition, in October 2004, VA and DoD first implemented the Bidirectional Health Information Exchange (BHIE). BHIE now supports the bidirectional exchange of outpatient pharmacy, laboratory results, text-based radiology results, and allergy information. BHIE is presently installed at all VA facilities; VA is working closely with DoD to conduct additional installations at locations where shared patients present for care. To support this exchange of information, VA and DoD have also entered into a memorandum of understanding (sponsored by both the Health Insurance Portability and Accountability Act of 1996 (HIPAA) and the privacy programs of both of the departments) that outlines the specific authorities to share information under applicable privacy regulatory requirements. Efforts are underway to provide VA access to claimants' personnel information found in the Defense Integrated Military Human Resources System through the DoD/Defense Manpower Data Center interface when it is fielded in late 2005. VA has already interfaced with the imaged Official Military Personnel Files for the Army, Navy, and Marine Corps via the VA Personnel Information Exchange System and the Defense Personnel Records Image Retrieval System. The result is early identification of recently discharged DoD servicemembers. In just 3 days, VA can verify the honorable discharge status of the servicemember as contrasted with 90 days without the shared information system.

GAO SUMMARY TABLE	
Major Findings & Recommendations	Responses
Enabling Goal: Applying Sound Business Principles , continued GAO #6 - Protecting the Federal Government's Information Systems and the National's Critical Infrastructures: A High-Risk Area Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
<ul style="list-style-type: none"> • This area continues as a governmentwide high-risk area. • Additional federal agency and governmentwide efforts are needed to establish effective information security programs that are consistent with the Federal Information Security Management Act of 2002 (FISMA), including allocating sufficient agency resources and monitoring policy and control effectiveness. • Federal cyber critical infrastructure protection actions should also include developing policy and guidance, improving analysis and warning capabilities, enhancing trusted relationships, promoting productive information sharing, and identifying R&D requirements. <p><i>(Note: GAO feedback here is not VA-specific.)</i></p>	<p>In accordance with FISMA, VA has established an agency-wide information security program that establishes the following:</p> <ul style="list-style-type: none"> • Policies, procedures, and guidelines that reduce risk to an acceptable level, ensure that security is addressed throughout the life cycle of each Department information system, and ensure compliance with applicable statutes and executive branch directives. • Security plans for the Department's information systems. • An online, Departmentwide cyber security awareness module, which is updated annually and used as a means to satisfy the requirement for annual security awareness training. • Periodic testing and evaluation of the effectiveness of the Department's information security program and a process for planning, implementing, evaluating, and documenting remedial action to address information security deficiencies. • Procedures for detecting, reporting, and responding to security incidents. • Plans and procedures to ensure continuity of operations through a national incident response capability. • Departmentwide and local contingency planning initiatives.

GAO SUMMARY TABLE	
Major Findings & Recommendations	Responses
Enabling Goal: Applying Sound Business Principles , continued GAO #7 - Federal Real Property: A High-Risk Area Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
<ul style="list-style-type: none"> Federal real property continues as a governmentwide high-risk area. Efforts to address the problems have been initiated including a Presidential Executive Order on real property reform and OMB's development of guiding principles for real property asset management. GAO continues to believe that there is a need for a comprehensive, integrated transformation strategy for real property. <p>(Note: GAO feedback here is not VA-specific.)</p>	<ul style="list-style-type: none"> In June 2004 VA produced its first 5-year capital plan (FY 2004-2009), a systematic and comprehensive framework for managing the Department's portfolio of more than 5,500 buildings and approximately 32,000 acres of land. VA's asset management plan, approved by OMB in December 2004, serves as a companion document to the 5-year capital plan and provides information on the following: <ul style="list-style-type: none"> The Department's capital budget. The VA capital asset management philosophy. A description of VA's capital portfolio goals. A description of the important elements found in the business case (OMB Exhibit 300). Illustration of the actions being taken by VA to improve the formulation and operational management of its portfolio. A description of VA's sustainment model. A description of the valuation mechanism used at VA. A description of the human capital strategies employed, including the policies developed to govern asset management at VA. VA has also taken the following actions over the past several years: <ul style="list-style-type: none"> Created the Office of Asset Enterprise Management (OAEM) to promote capital programming strategies. Created the Office of Business Oversight within the Office of Management, combining multiple functions into a single office and also streamlining field operations. Established Capital Asset Managers at the regional level. Established CARES and CARES Re-Use process designed to identify VA infrastructure needs for the 21st century.

GAO SUMMARY TABLE	
Major Findings & Recommendations	Responses
Enabling Goal: Applying Sound Business Principles, continued GAO #8 - Strategic Human Capital Management: A High-Risk Area Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
<ul style="list-style-type: none"> Strategic human capital management continues as a governmentwide high-risk area. Agencies – working with the Congress and OPM – must do the following: <ul style="list-style-type: none"> ➤ Assess future workforce needs, especially in light of long-term fiscal challenges. ➤ Determine ways to make maximum use of available authorities to recruit, hire, develop, and retain key talent to meet their needs. ➤ Build a business case to request additional authorities as appropriate. ➤ Reform performance management systems to better link organizational and individual results. <p>(Note: GAO feedback here is not VA-specific.)</p>	<ul style="list-style-type: none"> VA implemented a Web-based workforce and succession planning process at all levels of the Department. Each organizational plan identifies strategies, challenges, mission-critical occupations, and action plans to address gaps. VA developed revised qualification standards for 21 occupations covering over 18,000 employees; we are collaborating with our labor organizations, as required by law, over implementation. VA negotiated a mid-term contract change with the American Federation of Government Employees. This change would implement a five-tier performance appraisal system in place of the current pass/fail system, strengthen managers' ability to reward through pay for performance, and ensure individual employee performance standards are more closely aligned with organizational goals.
GAO #9 - Establishing Appropriate and Effective Information-Sharing Mechanisms to Improve Homeland Security: A High-Risk Area Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
<ul style="list-style-type: none"> This is a new governmentwide high-risk area for 2005. Strategies should be developed to address the following: <ul style="list-style-type: none"> ➤ Information-sharing challenges, including establishing clear goals, objectives, and expectations for participants in information-sharing efforts. ➤ Consolidating, standardizing, and enhancing federal structures, policies, and capabilities for the analysis and dissemination of information, where appropriate. ➤ Assessing the need for public policy tools to encourage private-sector participation. <p>(Note: GAO feedback here is not VA-specific.)</p>	<ul style="list-style-type: none"> Memoranda of understanding have been established between VA, the Bureau of Indian Affairs, DoD, and the Department of Health and Human Services to improve information exchange and sharing arrangements. VA's large medical centers have entered into a number of cooperative agreements with local community first responder organizations. VA is planning for the next generation of telecommunications services that will more closely adhere to national standards-based programs. VA actively participated in drafting the National Response Plan (NRP) and interacts regularly with the NRP lead agencies. VA maintains a full time presence at the Homeland Security Operations Center. VA completed installation of the Disaster Management Interoperability Service in its two primary readiness operations centers.

GAO SUMMARY TABLE	
Major Findings & Recommendations	Responses
Enabling Goal: Applying Sound Business Principles , continued GAO #10 - Management of Interagency Contracting: A High-Risk Area Access the complete narrative for this challenge by clicking here: (http://www.va.gov/budget/report)	
<ul style="list-style-type: none"> • This is a new governmentwide high-risk area for 2005. • Specific and targeted approaches are needed to address interagency contracting risks. • Roles and responsibilities for managing interagency contracts need clarification. • Agencies need to adopt and implement policies and processes that balance customer service with the need to comply with requirements. <p><i>(Note: GAO feedback here is not VA-specific.)</i></p>	<ul style="list-style-type: none"> • VA has a long-standing internal requirement for review and approval of all proposed interagency agreements in a non-codified section of the VA Acquisition Regulation. • VA has also issued guidance to contracting officers on the use of interagency agreements.

For further details on GAO-identified Major Management Challenges, please see www.va.gov/budget/MMC_Complete.pdf

The President's Management Agenda

The President's Management Agenda (PMA), which was announced in 2001, is an aggressive strategy for improving the management of the federal government. It focuses on key areas of management weakness across the government. VA is working closely with OMB to address weaknesses identified in each of the areas. OMB issues reports quarterly and uses a "stoplight" scorecard to show progress made by each federal agency. VA is reporting on one additional agency-specific area of focus: Improved coordination of VA and DoD programs and systems. The table below summarizes VA's progress and status as of September 30, 2005.

VA's Status and Progress on the President's Management Agenda				
Initiative	As of September 30, 2005			
	Status	Change from September 2004	Progress	Change from September 2004
Human Capital	Ⓚ	↔	Ⓔ	↔
Competitive Sourcing	Ⓚ	↔	Ⓚ	↔
Financial Performance	Ⓚ	↔	Ⓚ	↑
E-Government	Ⓚ	↓	Ⓔ	↑
Budget and Performance Integration	Ⓚ	↓	Ⓔ	↔
Real Property	Ⓚ	(*)	Ⓔ	(*)
DoD/VA Coordination	Ⓚ	↔	Ⓚ	↔
R&D Investment Criteria	-- not updated --			
Eliminating Improper Payments	Ⓚ	(*)	Ⓔ	(*)
Faith-Based & Community Initiative	Ⓚ	(*)	Ⓔ	(*)

(*) This PMA initiative did not exist in September 2004.

The summary tables on the following pages recap, for each PMA initiative, VA's progress during FY 2005 to address issues that OMB identified as needing attention.

<i>Open Items at the Beginning of FY 2005</i>	FY 2005 Actions and Progress
Human Capital	
<ul style="list-style-type: none"> • Comprehensive human capital plan - Analyze and use results of plan 	<ul style="list-style-type: none"> • VA completed a departmental human capital plan. • An outline was developed for a national VA plan during first quarter of FY 2005.
<ul style="list-style-type: none"> • Organizational structures - Optimize structure and put a process in place to address future challenges 	<ul style="list-style-type: none"> • VA's organizational structure has been optimized by delayering and redeploying services and personnel to meet the future challenges of our business needs (CARES initiative).
<ul style="list-style-type: none"> • Succession strategies - Continuously update talent pool 	<ul style="list-style-type: none"> • Thirty-two employees were selected for the 2004 SES Candidate Development program. This included 15 females and 17 males. • <i>Fulfilling the Commitment – Coming Home to Work</i> is a VA initiative to help reduce the high rate of unemployment among recently separated servicemembers, particularly those injured and medically discharged after returning from Iraq and Afghanistan. To date, 26 servicemembers attached to the Walter Reed Army Medical Center have received valuable work experience through the program with 15 being hired by VA.
<ul style="list-style-type: none"> • Performance appraisal plans link, differentiate, and provide consequences - Establish linkage for 60 percent+ of agency 	<ul style="list-style-type: none"> • VA's negotiations with AFGE and NAGE on a five-tiered performance appraisal system were successfully concluded. The agreement with AFGE is subject to ratification by locals throughout VA. • Pending ratification of the agreement, VA will begin implementation of the five-tiered system. • The successful conclusion of the negotiations would increase the maximum percentage of the workforce covered by the five-tiered system from approximately 50 percent to the 60 percent needed to reach "green" status. • VA obtained provisional certification for the 2005 SES Performance Management System. • VA has adopted the High Performance Development Model in assessing performance of its SESers. This includes eight core competencies and links to performance.
<ul style="list-style-type: none"> • Under-representation - Establish a process to sustain diversity 	<ul style="list-style-type: none"> • The National Veterans Employment program Web site is almost completed. The Web site name, address, and domain are established.

<i>Open Items at the Beginning of FY 2005</i>	FY 2005 Actions and Progress
Human Capital , continued	
<ul style="list-style-type: none"> • Skill gaps - Achieve significant reduction in mission critical gaps 	<ul style="list-style-type: none"> • A certification program for HR professionals is in the planning stages. The program is intended to teach basic job skills; a second level certification for mid-level employees is designed to prepare them to move into supervisory and management positions. • PL 108-170 added 22 additional occupations to hybrid status affecting approximately 18,000 employees. Hybrid status provides VA with more flexibility in terms of recruitment and salary for certain “hard-to-fill” positions. VA is the first Department to successfully collaborate with union representatives to begin hybrid implementation during the first quarter of FY 2006.
<ul style="list-style-type: none"> • Hiring timelines - Demonstrate significant progress and improvement 	<ul style="list-style-type: none"> • VA developed a 45-Day Hiring Model and conducted a pilot for collecting data in the second quarter of FY 2005. • A Hiring Makeover project was conducted in VA Central Office with OPM; recommendations were implemented. • A total of four reviews (three on-site and one telephonic) were conducted at field facilities to determine best practices and opportunities to improve HR efficiency and effectiveness.
<ul style="list-style-type: none"> • Accountability system - Use system to make decisions 	<ul style="list-style-type: none"> • The Office of Human Resources Management (HRM) submitted the first annual HR Accountability Report to the Secretary on operational status of HRM programs so that the impact of findings can be taken into account in formulating management decisions. It is in the final review process awaiting the Secretary’s signature.

<i>Open Items at the Beginning of FY 2005</i>	FY 2005 Actions and Progress
Competitive Sourcing	
<ul style="list-style-type: none"> • Secure an approved competition plan • Begin standard competitions • Begin standard and streamlined competitions • Streamlined competitions completed in 90 days or less • Announced standard & streamlined competitions cancelled 	<ul style="list-style-type: none"> • Most VA competitive sourcing was halted because section 8110 of title 38 U.S.C. prohibits VA from conducting cost comparisons on VHA positions unless Congress provides specific funding. • VA is supporting Administration goals by improving the efficiency and effectiveness of operations, and by seeking legislative relief by recommending deletion of the prohibition language and sending letters to key members of Congress.
<p>Other VA-specific activities being undertaken to support this PMA</p>	<ul style="list-style-type: none"> • The title 38 prohibition targets cost comparisons but does not preclude the development of Most Efficient Organizations or High Performing Organizations. As part of normal business operations and applying sound business principles, VA assesses demand for benefits and services to ensure it has the ability to meet these needs. This market-based analysis often results in VA contracting with the private sector for medical care/other services in specific geographic areas when it provides better value to VA. • If legally authorized, VA will study selected commercial activities on a national and local basis using our three-tiered streamlined market-based analysis approach. VA intends to study about 16 ancillary service functions involving some 35,000 employees over 6 years. <ul style="list-style-type: none"> ➤ Annual salaries for these employees total over \$1 billion, and cumulative savings are currently estimated at over \$860 million over 6 years. This focus on ancillary functions will allow VA to meet the intent of the PMA and produce long-term cost savings. • VA launched a Management Analysis/Business Process Reengineering initiative and will integrate the results into its workforce planning process. Functional management teams will begin pilot studies of the food service and laundry functions.

<i>Open Items at the Beginning of FY 2005</i>	FY 2005 Actions and Progress
Financial Performance	
• Clean audit opinion	•VA received an unqualified opinion on its FY 2005 Consolidated Financial Statements from the auditors, continuing the success first achieved in 1999.
• Meets reporting deadlines	•VA continues to meet required annual and quarterly reporting deadlines.
• FFMIA Compliance -VA continues to be noncompliant with FFMIA due to Federal financial management systems requirements as described for the auditor-reported internal control/material weaknesses.	•VA has an FFMIA remediation plan and a detailed material weakness corrective action plan in place; progress is reviewed monthly. •FFMIA compliance focuses on two audit-related material weaknesses. (See next page for material auditor-reported internal control weaknesses regarding actions and progress.) The weaknesses include: ➤Information Technology Security Controls ➤Lack of an Integrated Financial Management System (LIFMS)
• No chronic or significant Anti-Deficiency Act Violations	•VA has no chronic or significant Anti-Deficiency Act violations.
• Material auditor-reported internal control weaknesses - VA has two repeat internal control weaknesses	•VA continues to make progress on its two repeat internal control weaknesses – IT Security Controls and LIFMS. •IT Security Controls ➤Actions for HIPAA compliance, certification and accreditation of major VA systems, and enterprise infrastructure have been completed. ➤Actions to correct security-related vulnerabilities in VA's payroll system have been substantially completed, with the final corrective action scheduled for implementation in December 2005; closure expected in FY 2006. ➤Actions to correct security-related vulnerabilities in VA's Financial Management System were completed and are pending OIG review; closure expected in early FY 2006. •LIFMS ➤Although not intended to fully resolve the LIFMS weakness, VA is pursuing implementation of a financial reporting tool that will substantially improve preparation, processing, and analysis of financial information and final preparation of VA's Consolidated Financial Statements.
• Material non-compliance with laws or regulations VA is not substantially compliant with FFMIA	•VA is not in substantial compliance with FFMIA due to material weaknesses in IT Security Controls and LIFMS. Progress is being made, but due to the nature of the FFMIA weaknesses, corrective action over several years is required.
• Material weaknesses in FMFIA - one for Section 2 - one for Section 4	•VA completed all actions regarding its one Section 4 FMFIA material weakness – PAID System Mission Performance; the OIG approved closure. •Progress was made on the one remaining weakness (Section 2), Internal Controls in the C&P Payment Process; closure expected in FY 2006.

<i>Open Items at the Beginning of FY 2005</i>	FY 2005 Actions and Progress
E-Gov	
<ul style="list-style-type: none"> • Cost/Schedule/Performance adherence for major IT <ul style="list-style-type: none"> - Installation of an Earned Value Management System (EVMS) to report Earned Value on major IT projects - EVMS shows overruns/shortfalls <10 percent 	<p>VA completed the following actions:</p> <ul style="list-style-type: none"> • Published EVMS standard operating procedures; VA's Chief Information Officer directed all Project Managers to use EVMS. • Implemented Primavera's Project Management (Team Play) tool plan and managed development activities for major IT investments. • Submitted agency migration and system alignment plans.
<ul style="list-style-type: none"> • Security of operational IT systems <ul style="list-style-type: none"> - 90 percent secured and IG verifies and quarterly reports verify 	<ul style="list-style-type: none"> • Completed FY 2004 fourth quarterly FISMA status report to OMB, first quarter of 2005. • Completed the Certification and Accreditation process for all VA IT systems.
<ul style="list-style-type: none"> • E-Gov participation and contributions 	<ul style="list-style-type: none"> • Signed all required memoranda of understanding and transferred requested funding. • Reviewed all budget requests to identify and affirm that no IT acquisitions duplicate E-Gov initiatives.
Budget and Performance Integration	
<ul style="list-style-type: none"> • Performance appraisal plans link <ul style="list-style-type: none"> - ≥60 percent of agency 	<ul style="list-style-type: none"> • All 58,000 VA non-bargaining unit employees are covered under VA's five-tier performance management system. Coverage of bargaining unit employees under this system is contingent upon successful completion of negotiations with the American Federation of Government Employees.
<ul style="list-style-type: none"> • Cost of achieving performance goals <ul style="list-style-type: none"> - Marginal cost not yet reported 	<ul style="list-style-type: none"> • During 2005 initial work was begun to prepare for 2006 implementation wherein VA will estimate the marginal cost of changing performance targets or outcomes. We will apply the methodology to a subset of programs during the formulation of the FY 2008 budget.
<ul style="list-style-type: none"> • At least one efficiency measure per program 	<ul style="list-style-type: none"> • Each of VA's ten programs and major operating units within the programs has efficiency measures. In 2005 efficiency measures were created and/or implemented for the following programs: Compensation, Burial, Education, Pension, Insurance, and Medical Research & Development (R&D). • VA submitted its Efficiency Measure Report to OMB in July. The report documents efficiency gains realized during 2004 by program and by performance measure. In many instances, efficiency gains were expressed in quantifiable, dollar value terms.
<ul style="list-style-type: none"> • Use of PART ratings <ul style="list-style-type: none"> - Justify requests, direct improvements, <10 percent Results Not Demonstrated for more than 2 years in a row 	<ul style="list-style-type: none"> • All Department programs except one (Vocational Rehabilitation and Employment) have completed PART reviews. • In 2005, three programs were reviewed (Insurance, Pension, and Medical R&D); the ratings have not yet been issued.

<i>Open Items at the Beginning of FY 2005</i>	FY 2005 Actions and Progress
Real Property	
<ul style="list-style-type: none"> • Asset Management Plan <ul style="list-style-type: none"> - Evidence that the plan is being implemented to achieve improved real property management by 1st quarter 2006 - Evidence that plan is consistent with Federal Real Property Council (FRPC) standards or expected equivalent 	<ul style="list-style-type: none"> • VA submitted an Asset Management Plan (AMP) to OMB consistent with FRPC guidelines. The plan has been implemented. • The AMP contained an approved “building block” discussion.
<ul style="list-style-type: none"> • Real property performance measures <ul style="list-style-type: none"> - Measures used in daily management decision making - Real property management is consistent with agency strategic plan, AMP, and performance measures 	<ul style="list-style-type: none"> • A performance review was initiated with a presentation at the Deputy Secretary’s Monthly Performance Review in August 2005. The next review will be in December 2005. The presentation will include highlights of excellent performance for possible best practice lessons and performance shortfalls for possible corrective actions and lessons learned. • VA’s capital portfolio goals are directly linked to the Department’s strategic plan as described in the AMP.
VA/DoD Coordination	
<ul style="list-style-type: none"> • Interoperable Electronic Health Record <ul style="list-style-type: none"> - Certify Data Repository - Fully operational October 2005 	<ul style="list-style-type: none"> • Technical complexities of integrating the Clinical Health Data Repository into HealtheVet Vista have delayed the scheduled completion date. • Patient demographics, outpatient pharmacy, and allergy information are scheduled to be integrated in February 2006. • Patient laboratory (Chemistry and Hematology) data are scheduled to be integrated in the third quarter of FY 2006. • All elements will be operational by October 2006.
<ul style="list-style-type: none"> • Consolidated Health Informatics <ul style="list-style-type: none"> - Identify recommendations for standards in all 24 domains 	<p>Together with DoD, VA completed the following actions:</p> <ul style="list-style-type: none"> • Developed a joint profile on 20 domains. Domains are specific areas that define major health care fields. • Developed a plan to address additional joint IT standards (i.e., common data and communications standards) to improve the electronic interface between DoD and VA health information systems and facilitate the electronic transfer of medical records to VA when servicemembers leave active duty.
<ul style="list-style-type: none"> • VA Use of DoD Defense Enrollment/Eligibility Reporting System (DEERS) Data <ul style="list-style-type: none"> - Established outcomes set for December 2005 and 4th quarter 2006 	<ul style="list-style-type: none"> • DEERS data were made available to VA regional offices and medical facilities for early identification of recently discharged DoD servicemembers. This previously took 90 days; now data are available within 3 days. • VA refined the data extract procedure from DEERS, which resulted in an additional 69,000 veterans records being identified as part of the database. • The scope of data VA receives on Operation Iraqi Freedom and Operation Enduring Freedom service veterans has been expanded.

<i>Open Items at the Beginning of FY 2005</i>	FY 2005 Actions and Progress
VA/DoD Coordination, continued	
<ul style="list-style-type: none"> • Establish pilot sharing sites (Natl. Defense Authorization Act) 	<ul style="list-style-type: none"> • At the Chicago VA Medical Center and the Great Lakes Naval Medical Center, DoD and VA are collaborating in a unique initiative to share services, personnel, and physical plants at the two facilities. • A central governing body manages and oversees opportunities for shared medical services between the two facilities. They are sharing mammography services and have established a joint Women's Health Center for returning female veterans and new Navy recruits. • VA and DoD are developing a joint contract solicitation for the provision of diagnostic imaging services. • Future efforts will focus on identifying commonly used manufacturers, service providers, and vendors for joint contracts and new opportunities as current VA and DoD contracts expire.
<ul style="list-style-type: none"> • Develop Graduate Medical Education (GME) Pilot Program 9/30/04 - Develop "time-line" for implementation, 2nd quarter 2005 	<ul style="list-style-type: none"> • VA and DoD approved GME Work Group charter. • We are jointly developing an interim evaluation of outcomes, benefits, and lessons learned from the GME pilot for adjusted completion date of October 2005. • DoD residents entered VA programs including Neurosurgery, Urology, Radiology and Anesthesiology.
<ul style="list-style-type: none"> • Single DoD Discharge and VA Compensation Physical Exam 9/30/04 - Develop implementation plan, 1st quarter 2005 - Begin implementation, 1st quarter 2005 	<ul style="list-style-type: none"> • The VA/DoD Benefits Executive Council (BEC) examined ways to expand/improve information sharing, refine records retrieval, improve the benefits claims process, and educate servicemembers about the availability of VA benefits. • The BEC advised the Joint Executive Council on issues related to seamless transition from active duty to veteran status through a streamlined benefits delivery process, including developing cooperative physical examinations and pursuit of interoperability and data sharing. • VA currently operates 140 Benefits Delivery at Discharge sites on military installations. The number of signed VA/DoD Memoranda of Understanding rose to 85 from 35 during the past year.
<ul style="list-style-type: none"> • Joint Use of VA Consolidated Mail Order Pharmacy (CMOP) Pilot - Get Continuation Decision, 1st quarter 2005 	<ul style="list-style-type: none"> • VA and DoD are working with industry to develop standards for uniform nomenclature and identification of medical and surgical products to secure a consensus on standard formatting for names and labeling.
<ul style="list-style-type: none"> • Joint Purchasing of non-drug medical supplies and equipment 	<ul style="list-style-type: none"> • The Medical Materiel Management Work Group facilitated the joint purchasing of non-drug medical supplies and equipment. A total of 23 DoD radiology contracts were modified so that VA could add unique VA terms to the contracts. As of June 2005, 100 combined non-drug purchases were made totaling \$47 million.

<i>Open Items at the Beginning of FY 2005</i>	FY 2005 Actions and Progress
R&D Investment Criteria	
<ul style="list-style-type: none"> • R&D programs assessed by PART <ul style="list-style-type: none"> - 100 percent are found to be at least “Moderately Effective” 	<ul style="list-style-type: none"> • The Administration conducted a PART re-assessment in 2005. The rating has not yet been issued. • As part of this effort, VA completed the following: <ul style="list-style-type: none"> ➤ Revised the R&D strategic plan. ➤ Developed new outcome measures.
<ul style="list-style-type: none"> • Agency budget proposals <ul style="list-style-type: none"> - Use R&D criteria to influence budget decisions and management changes 	<ul style="list-style-type: none"> • VA developed the Field Research Advisory Committee to provide first-line input into Research management decisions.
Eliminating Improper Payments	
<ul style="list-style-type: none"> • Risk Assessment • Measurement plan for risk susceptible programs in place and OMB-approved • Meets reporting requirements 	<ul style="list-style-type: none"> • An OMB-approved plan is in place for measuring improper payments on an annual basis; VA has also met milestones established in the plan. • In addition, VA completed the following: <ul style="list-style-type: none"> ➤ A risk assessment for Vocational Rehabilitation and other programs. ➤ A statistical sampling of the six programs identified by the risk assessments and implementation of a data tracking tool for property management activities. ➤ Improper payment data and recovery audit data are reported as required in the PAR.
<ul style="list-style-type: none"> • Reduction Targets <ul style="list-style-type: none"> - OMB Approved - Evidence that targets are being met 	<ul style="list-style-type: none"> • A corrective action plan with OMB-approved reduction targets is in place, and targets are being met. • VA has established reduction targets for newly established risk-susceptible programs.
<ul style="list-style-type: none"> • Recovery Targets <ul style="list-style-type: none"> - OMB Approved - Evidence that targets are being met 	<ul style="list-style-type: none"> • A corrective action plan with OMB-approved recovery targets is in place. • VA established recovery targets for all risk-susceptible programs. • Recovery targets were met for this reporting period. • VA plans to continue implementing the simplification of agency regulations for determining and sustaining disability ratings; this will improve the accuracy of benefit payment amounts and decrease improper payments.

<i>Open Items at the Beginning of FY 2005</i>	FY 2005 Actions and Progress
Faith-Based and Community Initiatives	
<ul style="list-style-type: none"> • First PMA Scorecard evaluation will be on September 30, 2005. • On June 30, 2005, there was an initial “no color” evaluation; therefore none of the standards have been evaluated as either outstanding or unmet. 	<ul style="list-style-type: none"> • VA has developed a Proud to Be management plan. • We have completed all third quarter FY 2005 progress planned actions.

Program Evaluation

The Department conducts program evaluations to assess, develop, and update program outcomes, goals, and objectives and to compare actual program results with established goals.

A contract to conduct a program evaluation of VHA's oncology programs has been awarded to Abt, Inc. and the Harvard Medical School. The evaluation will examine how well VA is providing care to patients diagnosed with six different cancers. A comprehensive facility survey outlining cancer care capabilities within each medical center and several large outpatient centers has been completed. This program evaluation is expected to continue through 2009.

The Office of Policy, Planning, and Preparedness has started preliminary efforts to conduct a program evaluation of VA burial benefits programs. The Program Evaluation Service is currently managing a study team to develop a statement of work for a formal impact evaluation of burial services and benefits administered by the National Cemetery Administration and the Veterans Benefit Administration. This study will review and examine VA's progress in reaching its outcome goals and the impact of VA burial benefits and services on the veteran population. Additional issues are under development and will be addressed during the evaluation.

A contract to evaluate services for seriously mentally ill patients in VA is still under consideration, with negotiations continuing with VHA to define its scope. This large study should provide VHA with valuable information in support of its Mental Health Strategic Plan.

To complete a series of special studies about the Department's emergency preparedness, a needs assessment for maximally efficient and effective field office Security Operations Centers and a design for minimum guidelines for surveillance and monitoring equipment is in development. It is expected that an award will be made in summer 2006 for this effort.

The Office of Policy, Planning, and Preparedness is supporting the Veterans' Disability Benefits Commission, primarily by providing contract management and support of analytical studies and surveys of disabled and non-disabled veterans.

The Office is working with the Office of the Secretary and VA Administrations to clarify which programs will be evaluated over the next several years.